



AGENDA

ORDINARY COUNCIL MEETING

23 MARCH 2020

MEMBERSHIP: Councillors J Diffey, V Etheridge, D Grant, D Gumley, A Jones, S Lawrence, G Mohr, K Parker, J Ryan and B Shields.

The meeting is scheduled to commence at 5.30pm.

PRAYER:

O God, Grant that by the knowledge of thy will, all we may resolve shall work together for good, we pray through Jesus Christ our Lord. Amen!

ACKNOWLEDGEMENT OF COUNTRY:

"I would like to acknowledge the Wiradjuri People who are the Traditional Custodians of the Land. I would also like to pay respect to the Elders both past and present of the Wiradjuri Nation and extend that respect to other Aboriginal peoples from other nations who are present".

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- CCL20/47 NEIGHBOURHOOD SHOPPING PRECINCT CCTV GRANT FUNDING TO INCLUDE WELLINGTON (ID20/199)** 94
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- CCL20/48 DUBBO REGIONAL SPORTS COUNCIL - PLAYING FIELD IMPROVEMENT FUND - DUBBO ATHLETICS CLUB (ID20/166)** 97
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- CCL20/50 COMMENTS AND MATTERS OF URGENCY (ID20/164)**
- CCL20/51 COMMITTEE OF THE WHOLE (ID20/227)**



Confirmation of Minutes

Confirmation of the minutes of the proceedings of the Ordinary Council meeting held on 24 February 2020.

RECOMMENDATION

That the minutes of the proceedings of the Dubbo Regional Council at the Ordinary Council meeting held on 24 February 2020 comprising pages as attached as appendix 1 be taken as read, confirmed as correct minutes and signed by the Mayor and the Chief Executive Officer.

Appendices:

1⇒ Minutes - Ordinary Council Meeting - 24 February 2020 Provided under separate cover



MAYORAL MINUTE: Water Restrictions

AUTHOR: Mayor
REPORT DATE: 17 March 2020
TRIM REFERENCE: ID20/222

To the Council
Ladies and Gentlemen

Office of the Mayor
Civic Administration Building
Church Street, Dubbo

Dubbo Regional Council in response to the worst drought on record implemented water restrictions on 1 June 2019. As drought conditions worsened, Council then implemented level 3 water restrictions on 1 October 2019, followed by level 4 on 1 November 2019.

During the time Dubbo Regional Council's water restrictions have been in place, Burrendong Dam continued to experience record low inflows with dam storage levels falling from 5.5% to 1.49% in February 2020.

With NSW still declared either in-drought or drought affected, Council maintains a measured and cautious approach to its current water and drought management circumstances, noting conditions have certainly improved.

Since February's low, the dam has experienced inflows as a result of recent rainfall and is currently sitting at 6.54% - and slowly rising.

Not only has there been some good rain in the Burrendong Dam catchment, good rainfalls have also been recorded throughout the Macquarie Valley. This has resulted in significant natural inflows to the Macquarie river and tributaries, requiring minimal releases from the dam by WaterNSW.

It is noted that communities such as Narromine, Trangie and Tomingley have reduced their water restriction regimes to level 2 as a result of the recent rains, with the communities of Nyngan and Cobar remaining on level 3 restrictions. Dubbo Regional Council is currently on level 4 restrictions.

The NSW Government's cease-to-flow date for Burrendong Dam, based on zero inflows, has been moved to May 2021 by WaterNSW. Central to future drought mitigation for the region, Council continues to develop capital projects, policies and best-practice to ensure there is no 'day zero' for the Dubbo region and Dubbo City.

Importantly the Dubbo, Wellington and Geurie communities have responded to the call to conserve water and the need to continue urging the community to do so remains beyond the current drought.

I have been advised by technical staff that modelling indicates a step back to level 3 water

restrictions at this time of year, combined with on-going water saving efforts by the community, will result in extra demand of approximately 330ML for the water year. As of 12 March 2020, daily inflows to Burrendong Dam are 582ML.

Councillors, while I am recommending a reduction in water restriction of one level -- in recognition of the improvement in dam levels and river inflow -- this is by no means a softening of Council's position and determination to actively respond to this severe drought. It will however provide some drought respite to the community and businesses (and importantly – our economy) while the current conditions afford us the opportunity to do so.

Therefore, I recommend to Council the community be placed on level 3 restrictions and this position be reviewed in July 2020.

RECOMMENDATION

- 1. That Council reduce the water restrictions to Level 3.**
- 2. That this position be reviewed in July 2020.**

Councillor Ben Shields
Mayor



DUBBO REGIONAL
COUNCIL

REPORT: Objection to Change in Zoning of Camp Road Dubbo - Petition

AUTHOR: Manager Governance Operations
REPORT DATE: 11 March 2020
TRIM REFERENCE: ID20/196

EXECUTIVE SUMMARY

Council has recently received a petition objecting to the change in Zoning of Camp Road. This relates to a Planning Proposal R16-3 Amendment to the Dubbo LEP 2011. This petition is attached as **Appendix 1** and is now placed before Council for notation.

FINANCIAL IMPLICATIONS

There are no financial implications as a result of this report.

POLICY IMPLICATIONS

There are no financial implications as a result of this report.

RECOMMENDATION

That the petition regarding the objection to the change in Zoning of Camp Road Dubbo be noted.

Susan Wade
Manager Governance Operations

Appendices:

1⇒ Petition - Objection to Change in Zoning of Camp
Road

Provided under separate
cover



DUBBO REGIONAL
COUNCIL

Report of the Development and Environment Committee - meeting 9 March 2020

AUTHOR: Administrative Officer Governance
REPORT DATE: 5 March 2020

The Committee had before it the report of the Development and Environment Committee meeting held 9 March 2020.

RECOMMENDATION

That the report of the Development and Environment Committee meeting held on 9 March 2020, be noted.



**REPORT
DEVELOPMENT AND ENVIRONMENT
COMMITTEE
9 MARCH 2020**

PRESENT: Councillors J Diffey, D Gumley, A Jones, S Lawrence, G Mohr, and J Ryan.

ALSO IN ATTENDANCE:

The Chief Executive Officer, the Executive Manager Governance and Internal Control, the Manager Governance Operations, the Community Support Officer, the Communications Partner, the Director Organisational Performance, the Director Culture and Economy, the Director Infrastructure, the Director Development and Environment, the Director Liveability, the Manager Community Services and the Sister City Officer.

Councillor G Mohr assumed chairmanship of the meeting.

The proceedings of the meeting commenced at 5.31pm.

**DEC20/4 REPORT OF THE DEVELOPMENT AND ENVIRONMENT COMMITTEE - MEETING
10 FEBRUARY 2020 (ID20/145)**

The Committee had before it the report of the Development and Environment Committee meeting held 10 February 2020.

Moved by Councillor J Diffey and seconded by Councillor D Gumley

MOTION

That the report of the Development and Environment Committee meeting held on 10 February 2020, be noted.

CARRIED

DEC20/5 BUILDING SUMMARY - FEBRUARY 2020 (ID20/114)

The Committee had before it the report dated 2 March 2020 from the Director Development and Environment regarding Building Summary - February 2020.

Moved by Councillor A Jones and seconded by Councillor S Lawrence

MOTION

That the report from the Director Development and Environment dated 2 March 2020 be noted.

CARRIED

DEC20/6 PLANNING PROPOSAL - R16-3 - AMENDMENT TO DUBBO LEP 2011 AT LOT 8 DP 1063425, 4L CAMP ROAD, DUBBO - RESULTS OF PUBLIC EXHIBITION (ID20/12)

The Committee had before it the report dated 21 February 2020 from the Manager Growth Planning regarding Planning Proposal - R16-3 - Amendment to Dubbo LEP 2011 at Lot 8 DP 1063425, 4L Camp Road, Dubbo - Results of Public Exhibition.

Moved by Councillor D Gumley and seconded by Councillor J Diffey

MOTION

1. That the Planning Proposal be modified to include the following additional light mitigation controls:
 - (a) No more than 940 lumens to be emitted from each light fitting (equivalent to 75 watts maximum for an incandescent light bulb or 10 watts for an LED light bulb); and
 - (b) Outdoor lights are to be shielded and directed downwards to prevent any upward or horizontal light.
2. That given the minor nature of the amendment to the Planning Proposal, that a further round of public consultation not be required as the proposed amendment is of a minor nature.
3. That the Modified Planning Proposal provided as Appendix 1, be adopted.
4. That Council request the Department of Planning, Industry and Environment to prepare the draft amendment to the Dubbo Local Environmental Plan 2011 and provide Council with an Opinion that the Plan can be made.
5. That those who made a submission be advised of Council's determination in this matter.
6. That Council request Parliamentary Counsel to prepare the draft Amendment to the Dubbo Local Environmental Plan 2011 under Section 3.36(1) of the Environmental Planning and Assessment Act, 1979.

Councillor J Ryan declared a pecuniary, significant interest in the matter now before the Committee and left the room and was out of sight during the Committee's consideration of this matter. The reason for such interest is that Councillor J Ryan owns land on Camp Road.

At this juncture due to a loss of a quorum to consider this item, it was necessary to defer determination of the matter to the March 2020 Ordinary Meeting of Council. The circumstances relating to the absence of a quorum arose due to Councillors V Etheridge, D Grant, K Parker and B Shields having been granted a leave of absence with Councillor J Ryan having declared a pecuniary interest in the matter and having left the room for its consideration. Councillors Diffey, Gumley, Jones, Lawrence and Mohr remained in the meeting which did not meet minimum requirements for a quorum.

DEC20/7 LEAVE OF ABSENCE

Requests for leave of absence were received from Councillors V Etheridge, D Grant, K Parker and B Shields who are absent on due to personal reasons.

Moved by Councillor A Jones and seconded by Councillor D Gumley

MOTION

That such requests for leave of absence be accepted and Councillors V Etheridge, D Grant, K Parker and B Shields be granted leave of absence from this meeting.

CARRIED

The meeting closed at 5:40 pm.

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CHAIRMAN



**DUBBO REGIONAL
COUNCIL**

Report of the Infrastructure and Liveability Committee - meeting 9 March 2020

AUTHOR: Administrative Officer Governance
REPORT DATE: 5 March 2020

The Committee had before it the report of the Infrastructure and Liveability Committee meeting held 9 March 2020.

RECOMMENDATION

That the report of the Infrastructure and Liveability Committee meeting held on 9 March 2020, be noted.



**REPORT
INFRASTRUCTURE AND LIVEABILITY
COMMITTEE
9 MARCH 2020**

PRESENT: Councillors J Diffey, D Gumley, A Jones, S Lawrence, G Mohr and J Ryan.

ALSO IN ATTENDANCE:

The Chief Executive Officer, the Executive Manager Governance and Internal Control, the Manager Governance Operations, the Community Support Officer, the Communications Partner, the Director Organisational Performance, the Director Culture and Economy, the Director Infrastructure, the Director Development and Environment, the Director Liveability, the Manager Community Services and the Sister City Officer.

Councillor G Mohr assumed chairmanship of the meeting.

The proceedings of the meeting commenced at 5:40 pm.

**ILC20/5 REPORT OF THE INFRASTRUCTURE AND LIVEABILITY COMMITTEE - MEETING 10
FEBRUARY 2020 (ID20/147)**

The Committee had before it the report of the Infrastructure and Liveability Committee meeting held 10 February 2020.

Moved by Councillor S Lawrence and seconded by Councillor D Gumley

MOTION

That the report of the Infrastructure and Liveability Committee meeting held on 10 February 2020, be noted.

CARRIED

**ILC20/6 2019 SISTER CITY STUDENT EXCHANGE VISITS BY DUBBO STUDENTS TO
MINOKAMO AND WUJIANG (ID20/93)**

The Committee had before it the report dated 17 February 2020 from the Sister Cities Officer regarding 2019 Sister City Student Exchange visits by Dubbo Students to Minokamo and Wujiang. The Committee was addressed by Sam Hagan (Student) and Ben Palmer (Chaperone) representing the Minokamo Student Exchange and Felicity Newton (Chaperone) representing the Wujiang Student Exchange regarding this matter.

Moved by Councillor A Jones and seconded by Councillor D Gumley.

MOTION

That the report from the Sister Cities Officer dated 17 February 2020, be noted.

CARRIED

**ILC20/7 NEIGHBOURHOOD SHOPPING PRECINCT CCTV GRANT FUNDING TO INCLUDE
WELLINGTON (ID20/56)**

The Committee had before it the report dated 29 January 2020 from the Social Justice Coordinator regarding Neighbourhood Shopping Precinct CCTV Grant Funding to include Wellington.

Moved by Councillor J Ryan and seconded by Councillor D Gumley

MOTION

1. That the report of the Social Justice Coordinator dated 29 January 2020, be noted.
2. That Council consider expanding the Neighbourhood Shopping Precinct CCTV Grant Funding program to include businesses outside of the area covered by the Council CCTV system in the recognised shopping precinct in Wellington (the Mitchell Hwy from Goolma Road to the Roundabout on the Corner of Maughan and Arthur Streets with the inclusion of Swift Street).

Moved by Councillor S Lawrence and seconded by Councillor D Gumley

AMENDMENT

That the report of the Social Justice Coordinator dated 29 January 2020 be deferred to the next Ordinary meeting of Council, scheduled for 23 March 2020.

The amendment on being put to the meeting was carried.

CARRIED

The amendment then became the motion and on being put to the meeting was carried.

CARRIED

**ILC20/8 2020 ANZAC DAY CEREMONIES - DUBBO REGIONAL COUNCIL AREA
(ID20/143)**

The Committee had before it the report dated 2 March 2020 from the Senior Traffic Engineer regarding 2020 Anzac Day Ceremonies - Dubbo Regional Council Area.

Moved by Councillor A Jones and seconded by Councillor J Diffey

MOTION

That Council approval be granted to the Returned and Services League Sub-branch in Dubbo and Wellington and the Stuart Town Advancement Association to undertake their respective Anzac Day Marches on Saturday 25 April 2020, and implement road closures and detours as conditioned by Transport for NSW, NSW Police and Council's following conditions of consent:

- 1. Dubbo:**
 - a. For the Dawn Service and Anzac Day March temporary road closures are to be provided:**
 - Dawn Service in Darling Street between Talbragar and Wingewarra Streets from 5.00 am to 6.30 am.
 - Anzac Day March in Brisbane Street between Wingewarra and Serisier streets and Wingewarra Street between Darling and Brisbane streets from 9.00 am to 10.45 am.
 - Wingewarra Street from Brisbane to Macquarie streets and Macquarie Street from Wingewarra to Talbragar streets from 10.15 am to 11.00 am.
 - Talbragar Street from Macquarie Street to Memorial Drive, Victoria Park, from 10.45 am to 11.15 am, Darling Street from Talbragar to Wingewarra streets from 10.15 am.
 - Wingewarra Street between Darling and Brisbane streets as directed by the NSW Police at the conclusion of the Cenotaph service at approximately 12.00 noon to 12.30 pm.
 - Council's Traffic Control Plan TM7084 (attached as Appendix 5) is to be used for the event.
 - Submission of a Traffic Management Plan and Traffic Control Plan to Council for approval with the Traffic Control Plan submitted a minimum three weeks prior to the event. All traffic control measures contained in the Plan are to be in accordance with Australian Standard AS1742.3 and the RMS 'Traffic Control at Worksites Manual' prepared by an accredited person.
 - b. Traffic controllers and/or trained Marshalls are to be provided at all road closure points, and other locations as identified in the Event and Traffic Management Plans (attached as Appendices 1 and 2).**
 - c. Council's Manager Governance and Internal Control must sight a copy of the Public Liability Insurance Policy for a minimum amount of \$20 million on which Dubbo Regional Council and NSW Police are specifically noted to be indemnified against any action resulting from the event.**
 - d. The applicant is responsible for the provision of all traffic controls required for the event (ie Marshalls, traffic barriers and signs).**

- e. A public notification is required for the Anzac Day March a minimum of seven days prior to the event.
 - f. The applicant is to forward a letter to Council with all the required documentation accepting the above conditions before final approval will be granted.
2. Wellington:
- a. For the Anzac Day March a temporary road closure is to be provided on the Mitchell Highway, between Nanima Crescent and Lee Street and between Maughan and Whiteley streets from 10.45 am to 11.00 am, with the detour via Arthur, Warne, Percy and Whiteley streets. Council's Traffic Control Plan Wellington Anzac Detour is to be used for this event (Appendix 2).
 - b. The applicant is to gain consent from Transport for NSW for the closure and detour of the Mitchell Highway and Road Occupancy Licence with evidence provided to Council of such approval and conditions as warranted.
 - c. Submission of a Traffic Management Plan and Traffic Control Plan to Council for approval, with the Traffic Control Plan submitted a minimum three weeks prior to the event. All traffic control measures contained in the Plan are to be in accordance with Australian Standard AS1742.3 and the RMS 'Traffic Control at Worksites Manual' prepared by an accredited person.
 - d. Traffic controllers and/or trained Marshalls are to be provided at all road closure points, and other locations as identified in the Event and Traffic Management Plans.
 - e. Council's Manager Governance and Internal Control must sight a copy of the Public Liability Insurance Policy for a minimum amount of \$20 million on which Dubbo Regional Council, Transport for NSW and NSW Police are specifically noted to be indemnified against any action resulting from the event.
 - f. The applicant is responsible for the provision of all traffic controls required for the event (ie Marshalls, traffic barriers and signs).
 - g. A public notification is required for the Anzac Day March a minimum of seven days prior to the event.
 - h. The applicant is to forward a letter to Council with all the required documentation accepting the above conditions before final approval will be granted.
3. Stuart Town:
- a. For the Anzac Day Ceremony a temporary road closure is to be provided in Molong Street, between the Burrendong Way (Alexander Street) and Bell Street from 8.00 am to 2.30 pm, with a detour of Molong Street via Burrendong Way and Bell Street. Council's Traffic Control Plan TM 7175 (Appendix 3) is to be used for the event.
 - b. Consent is required from the Transport for NSW for the event to utilise part of Burrendong Way between Molong and Bell streets as a detour with advice provided to Council.
 - c. Submission of a Traffic Management Plan and Traffic Control Plan to Council for approval with the Traffic Control Plan to be submitted a minimum of three weeks prior to the event. All traffic control measures contained in the Plan are to be in accordance with Australian Standard AS1742.3 and the RMS 'Traffic Control at Worksites Manual' prepared by an accredited person.

- d. Traffic controllers and/or trained Marshalls are to be provided at all road closure points, and other locations, as identified in the Event and Traffic Management Plans (Appendix 4).
- e. Council's Manager Governance and Internal Control must sight a copy of the Public Liability Insurance Policy for a minimum amount of \$20 million on which Dubbo Regional Council, Transport for NSW and NSW Police are specifically noted to be indemnified against any action resulting from the event.
- f. The applicant is responsible for the provision of all traffic controls required for the event (ie Marshalls, traffic barriers and signs).
- g. A public notification is required for the Anzac Day March a minimum of seven days prior to the event, with notification letters to be delivered to the affected residents within the road closure areas in the village.
- h. The applicant is to forward a letter to Council with all the required documentation accepting the above conditions before final approval will be granted.

CARRIED

ILC20/9 2020 DUBBO MOTOR BIKE RALLY (ID20/144)

The Committee had before it the report dated 2 March 2020 from the Senior Traffic Engineer regarding 2020 Dubbo Motor Bike Rally.

Moved by Councillor J Diffey and seconded by Councillor D Gumley

MOTION

That approval be granted to Dubbo Motor Bike Rally Incorporated to undertake the 2020 Dubbo Motor Bike Rally on Saturday 2 May 2020 between 6.00am and 6.00pm in accordance with the Event and Traffic Management Plans and Councils following conditions of consent:

1. That a temporary road closure be implemented in Talbragar Street between Macquarie Street and Darling Street with partial closures of Carrington Avenue and Brisbane Street between 6.00am and 6.00pm in accordance with the approved Traffic Management Plan and Traffic Control Plan – Dubbo, Talbragar Street, Road Closed 061219.
2. That a temporary bus zone of 28m long be implemented on Friday 1 May 2020 and removed on Monday 4 May 2020 in Macquarie Street at the existing Bus Service J pole adjacent the Visitor Information Centre in accordance with Councils Plan TM 7347.
3. That approval be granted for the occupation of the Talbragar Street Railway Corridor and Darling Street public carparks.
4. Submission of a Traffic Management Plan and Traffic Control Plan to Council for approval with the Traffic Control Plan submitted a minimum three (3) weeks prior to the event. All traffic control measures contained in the Plan are to be in accordance with Australian Standard AS1742.3 and the RMS' 'Traffic Control at Worksites Manual' prepared by an accredited person.
5. Traffic controllers and/or trained Marshalls are to be provided at all road closure points, and other locations as identified in the Event and Traffic Management Plans.

6. The applicant is responsible for the provision of all traffic controls required for the event (ie Marshalls, traffic barriers and signs).
7. A public notification is required for the temporary road closures a minimum of seven (7) days prior to the event.
8. Council's Manager Governance and Internal Control must sight a copy of the Public Liability Insurance Policy for a minimum amount of \$20 million on which Dubbo Regional Council and NSW Police are specifically noted to be indemnified against any action resulting from the event.
9. The applicant is to forward a letter to Council with all the required documentation accepting the above conditions before final approval will be granted.

CARRIED

ILC20/10 LEAVE OF ABSENCE

Requests for leave of absence were received from Councillors V Etheridge, D Grant, K Parker and B Shields who are absent on due to personal reasons.

Moved by Councillor A Jones and seconded by Councillor J Ryan

MOTION

That such requests for leave of absence be accepted and Councillors V Etheridge, D Grant, K Parker and B Shields be granted leave of absence from this meeting

CARRIED

The meeting closed at 5:52pm.

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CHAIRMAN



DUBBO REGIONAL
COUNCIL

Report of the Culture, Economy and Corporate Committee - meeting 9 March 2020

AUTHOR: Administrative Officer Governance
REPORT DATE: 5 March 2020

The Committee had before it the report of the Culture, Economy and Corporate Committee meeting held 9 March 2020.

RECOMMENDATION

That the report of the Culture, Economy and Corporate Committee meeting held on 9 March 2020, be noted.



**REPORT
CULTURE, ECONOMY AND CORPORATE
COMMITTEE
9 MARCH 2020**

PRESENT: Councillors J Diffey, D Gumley, A Jones, S Lawrence , G Mohr and J Ryan.

ALSO IN ATTENDANCE:

The Chief Executive Officer, the Executive Manager Governance and Internal Control, the Manager Governance Operations, the Community Support Officer, the Communications Partner, the Director Organisational Performance, the Director Culture and Economy, the Director Infrastructure, the Director Development and Environment, the Director Liveability, the Manager Community Services and the Sister City Officer.

Councillor D Gumley assumed chairmanship of the meeting.

The proceedings of the meeting commenced at 5:52pm.

**CEC20/4 REPORT OF THE CULTURE ECONOMY AND CORPORATE COMMITTEE -
MEETING 10 FEBRUARY 2020 (ID20/149)**

The Committee had before it the report of the Culture, Economy and Corporate Committee meeting held 10 February 2020.

Moved by Councillor G Mohr and seconded by Councillor S Lawrence

MOTION

That the report of the Culture, Economy and Corporate Committee meeting held on 10 February 2020, be noted.

CARRIED

**CEC20/5 INVESTMENTS UNDER SECTION 625 OF THE LOCAL GOVERNMENT ACT -
FEBRUARY 2020 (ID20/118)**

The Committee had before it the report dated 2 March 2020 from the Director Organisational Performance regarding Investments Under Section 625 of the Local Government Act - February 2020.

Moved by Councillor A Jones and seconded by Councillor G Mohr

MOTION

That the report from the Director Organisational Performance dated 2 March 2020, be noted.

CARRIED

**CEC20/6 QUARTERLY REPORT ON DOCUMENTS EXECUTED UNDER THE POWER OF
ATTORNEY (ID20/119)**

The Committee had before it the report dated 25 February 2020 from the Executive Manager Governance and Internal Control regarding Quarterly Report on Documents Executed Under the Power of Attorney.

Moved by Councillor Stephen Lawrence and seconded by Councillor J Ryan

MOTION

That the information contained within the report of the Executive Manager Governance and Internal Control dated 25 February 2020, be noted.

CARRIED

CEC20/7 LEAVE OF ABSENCE

Requests for leave of absence were received from Councillors V Etheridge, D Grant, K Parker and B Shields who are absent on due to personal reasons.

Moved by Councillor A Jones and seconded by Councillor S Lawrence.

MOTION

That such requests for leave of absence be accepted and Councillors V Etheridge, D Grant, K Parker and B Shields be granted leave of absence from this meeting.

CARRIED

The meeting closed at 5:54 pm.

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CHAIRMAN



DUBBO REGIONAL
COUNCIL

NOTICE OF MOTION: Dubbo Regional Council's Gross Pollutant Traps

REPORT DATE: 11 March 2020

FILE: ID20/192

Council had before it a Notice of Motion dated 11 March 2020 from Councillor J Ryan regarding the Dubbo Regional Council's Gross Pollutant Traps as follows:

"That the Chief Executive Officer be requested to report back to council on possible ways to engage local not for profit community organisations to service Dubbo Regional Council's Gross Pollutant Traps."

RECOMMENDATION

That the Chief Executive Officer be requested to report back to council on possible ways to engage local not for profit community organisations to service Dubbo Regional Council's Gross Pollutant Traps.

Councillor J Ryan
Councillor

Appendices:

1⇒ Notice of Motion - Clr J Ryan - Dubbo Regional Councils
Gross Pollutant Traps- 23/03/20

Provided under
separate cover



DUBBO REGIONAL
COUNCIL

NOTICE OF MOTION: Aboriginal Electoral Engagement Strategy

REPORT DATE: 11 March 2020

FILE: ID20/194

Council had before it a Notice of Motion dated 11 March 2020 from Councillor S Lawrence regarding the Aboriginal Electoral Engagement Strategy as follows:

- “1. That Council note its respect for the region’s Aboriginal people and its rejection of racism in all its forms.
2. That Council reiterates its commitment to social inclusion and social justice.
3. That due to the comparatively low rate of Aboriginal people enrolled to vote and the current lack of Aboriginal councillors, the Chief Executive Officer prepare in consultation with the Aboriginal community and the Dubbo Aboriginal Community Working Party an ‘electoral engagement strategy’ to be presented at the April 2020 Council meeting, focusing on candidacy in the 2020 NSW Local Government elections and ensuring Aboriginal voter enrolment in the region is equal with the broader community.
4. That the Chief Executive Officer report back at the April meeting on steps previously taken towards Dubbo Regional Council (and the previous Dubbo and Wellington Councils) developing an Aboriginal Employment Policy, a Reconciliation Action Plan and an Aboriginal Procurement Policy.”

RECOMMENDATION

1. That Council note its respect for the region’s Aboriginal people and its rejection of racism in all its forms.
2. That Council reiterates its commitment to social inclusion and social justice.
3. That due to the comparatively low rate of Aboriginal people enrolled to vote and the current lack of Aboriginal councillors, the Chief Executive Officer prepare in consultation with the Aboriginal community and the Dubbo Aboriginal Community Working Party an ‘electoral engagement strategy’ to be presented at the April 2020 Council meeting, focusing on candidacy in the 2020 NSW Local Government elections and ensuring Aboriginal voter enrolment in the region is equal with the broader community.
4. That the Chief Executive Officer report back at the April meeting on steps previously taken towards Dubbo Regional Council (and the previous Dubbo and Wellington Councils) developing an Aboriginal Employment Policy, a Reconciliation Action Plan and an Aboriginal Procurement Policy.

Councillor S Lawrence
Councillor

Appendices:

1⇒ Notice of Motion - Clr S Lawrence - Aboriginal Electoral
Engagement Strategy- 23/03/20

Provided under
separate cover



DUBBO REGIONAL
COUNCIL

REPORT: Request for Leave of Absence - Councillor K Parker

AUTHOR: Chief Executive Officer
REPORT DATE: 9 March 2020
TRIM REFERENCE: ID20/197

EXECUTIVE SUMMARY

An application for Leave of Absence has been received from Councillor K Parker. This application is with respect to the period Monday 9 March 2020 to Thursday 9 April 2020 where Councillor Parker will be absent due to personal reasons.

S234 of the Local Government Act permits prior leave of a Councillor being granted.

FINANCIAL IMPLICATIONS

There are no financial implications arising from this report.

POLICY IMPLICATIONS

There are no policy implications arising from this report.

RECOMMENDATION

That Councillor K Parkers' application for Leave of Absence from Monday 9 March 2020 to Thursday 9 April 2020 where Councillor Parker will be absent due to personal reasons be granted.

Michael McMahon
Chief Executive Officer



DUBBO REGIONAL
COUNCIL

REPORT: Investment Policy and Strategy Review - 2020

AUTHOR: Chief Financial Officer
REPORT DATE: 9 March 2020
TRIM REFERENCE: ID20/54

EXECUTIVE SUMMARY

This report presents the revised Investment Policy and Investment Strategy for 2020 with these documents attached to this report as **Appendix 1 and Appendix 2**.

The Investment Policy and Strategy are reviewed annually, as a minimum, to ensure that they remain appropriate given changes to the economic, investment and legislative environments. The annual review of the Investment Policy and Strategy, together with the proactive management of the portfolio has resulted in a secure investment portfolio that consistently outperforms benchmark returns.

The scope and type of Council's investments are mandated under the Local Government Act 1993, through a Ministerial Investment Order, that constrains Council investments to deposits and/or bonds in Federal, State (including NSW TCorp) or Local Governments and with banks that are Approved Deposit Taking Institutions under the Banking Act.

The revised Investment Policy has been updated and the layout reviewed to clearly outline the internal controls that will ensure adequate governance and allow transparent and clear performance measurement for the management of Council's cash and investment portfolio.

The Investment Strategy outlines Council's investment intentions in light of the current economic, investment and legislative environments. The focus is on the investment opportunities available to Council, guiding investments to be maintained in the coming 12 months and the investment of new funds. The Strategy aims to accomplish a balanced and diversified portfolio in terms of investment products, credit ratings and term to maturity to ensure sufficient liquidity will be available as funds are required.

FINANCIAL IMPLICATIONS

Income from interest on investments has been incorporated within the 2019/2020 Operational Plan and future budgets.

POLICY IMPLICATIONS

Once adopted the attached draft Investment Policy will become a Policy of Council.

RECOMMENDATION

- 1. That the draft Investment Policy March 2020 and the draft Investment Strategy March 2020 attached to this report of the Chief Financial Officer dated 9 March 2020 as Appendix 1 and Appendix 2 be adopted.**
- 2. That Council's Investment Policy and Investment Strategy be again reviewed and submitted to Council for determination in March 2021.**

Michael Howlett
Chief Financial Officer

BACKGROUND

Council at its Economic Development, Business and Corporate Committee meeting held in March 2019 resolved as follows:

- 1. That the draft Investment Policy March 2019 and the Draft Investment Strategy March 2019 as Appendix 1 and Appendix 2 attached to this report of the Chief Financial Officer dated 13 February 2019 be adopted.*
- 2. That Council's Investment Policy and Investment Strategy be again reviewed and submitted to Council for determination in March 2020.*

REPORT

The Investment Policy and Strategy documents have been reviewed in consultation with Council's investment advisors CPG Advisory Pty Ltd.

The Investment Policy and Strategy are reviewed annually, as a minimum, to ensure that they remain appropriate given changes to the economic, investment and legislative environments. The annual review of the Investment Policy and Strategy, together with the proactive management of the portfolio, has resulted in a secure investment portfolio that consistently outperforms the benchmark returns detailed within the Policy.

Council's Investment Policy establishes the framework within which investment principles are applied to the investment of Council funds. The Policy provides overarching direction, objectives, the Legislative framework, criteria for Council investments and how Council will maintain internal controls as follows:

- financial planning and cash-flow management
- delegated authorities and investment approval
- measurement of investment performance
- performance benchmarks
- reporting and review
- audit oversight

These internal controls will ensure adequate governance and allow transparent and clear performance measurement for the management of Council's cash and investment portfolio.

The Investment Strategy outlines Council's investment intentions in light of the current economic, investment and legislative environments. The focus is on the investment opportunities available to Council, guiding investments to be maintained in the coming 12 months and the investment of new funds. The Strategy aims to accomplish a balanced and diversified portfolio in terms of investment products, credit ratings and term to maturity to ensure sufficient liquidity will be available as funds are required.

As required within Council's Investment Policy monthly reporting to Council is provided detailing the current investment portfolio, returns to date and holdings by maturity.

Council will continue to explore opportunities with TCorp for supporting environmentally and socially responsible investments. Council will continue to encourage and give preference to these investments, where they comply with the Ministerial Investment Order and satisfy Council's Policy and investment objectives.

SUMMARY

The review of the Investment Policy and Strategy has been completed and is now submitted for adoption.

Appendices:

- 1⇒ Investment Policy - March 2020 - Draft Provided under separate cover
- 2⇒ Investment Strategy - March 2020 - Draft Provided under separate cover



DUBBO REGIONAL
COUNCIL

REPORT: Review of Rates Structure for 2020/2021

AUTHOR: Revenue Accountant
REPORT DATE: 6 March 2020
TRIM REFERENCE: ID20/26

EXECUTIVE SUMMARY

A review of the rates structure has been undertaken in preparation for the 2020/2021 financial year.

The proposed 2020/2021 Rates Structure incorporates a General Income Variation (i.e. a rate pegging limit) of 2.6% being the full General Income Variation permitted for the 2020/2021 year.

Under section 218CB (2) of the Local Government Amendment Act 1993, the rate path freeze has been extended from three rating years to four rating years to expire 30 June 2021. The 2020/2021 financial year will be the fourth and final rating year for which the rate path freeze is to be in place for merged Councils'. Accordingly, Council will need to harmonise rates across the merged Dubbo Regional Council area for the 2021/2022 financial year.

FINANCIAL IMPLICATIONS

This report itself does not result in any direct financial implications as the actual ad valorem (Rate in \$), base amount and minimum rates applicable under this rating structure need to be such that the total revenue raised would be equal to Council's permissible yield under the rating legislation. The actual Rate in the dollar, Base Amount and Minimum Rate amounts are determined as part of the Revenue Policy contained within the Draft 2020/2021 Operational Plan.

POLICY IMPLICATIONS

The determination of the Rates structure to apply for the 2020/2021 financial year is a key policy decision. The structure, once determined, forms part of the Revenue Policy contained within the draft 2020/2021 Operational Plan.

RECOMMENDATION

- 1. That the Rates Structure to be included in the Revenue Policy as part of the 2020/2021 Operational Plan be based on the existing 2019/2020 rate structure.**
- 2. That the 2020/2021 rate structure incorporate a General Income Variation (the rate pegging limit) of 2.6% being the maximum permitted for the 2020/2021 rating year as determined by the Minister for Local Government.**

Bronwyn Maxwell
Revenue Accountant

BACKGROUND

A review of the Rates Structure has been undertaken in preparation for the 2020/2021 financial year.

The proposed 2020/2021 Rates Structure incorporates a General Income Variation (i.e. a rate pegging limit) of 2.6% being the full General Income Variation permitted for the 2020/2021 year as announced by the Minister for Local Government.

The NSW Government assented to the Local Government Amendment (Rates-Merged Council Areas) Bill 2017 on Tuesday 31 March 2017 which legislated a rate path freeze for NSW merged Councils. Section 218CB of the Local Government Act 1993 Transitional provision for maintenance of pre-amalgamation rate paths was amended during 2019 to increase the three year rates path freeze to a four year rates path freeze. Accordingly, Council is maintaining the existing 2019/2020 rating structure and increasing the Permissible Rating income for each rating sub-category by 2.6% in order to maintain both the former Dubbo City and Wellington councils existing rate paths for the 2020/2021 financial year.

REPORT

The proposed 2020/2021 Rates Structure incorporates a General Income Variation increase (i.e. a rate pegging limit) of 2.6% being the full General Income Variation permitted for the 2020/2021 year as announced by the Minister for Local Government.

The Ordinary Rates Structure, in accordance with section 514 of the Local Government Act 1993, consists of four (4) categories, being Residential, Business, Farmland and Mining.

Council may have rating sub-categories within each rating category.

In setting a rating structure a rate may at Council's discretion consist of:

- A wholly ad valorem amount (i.e. based wholly on land value);
- An ad valorem amount that is subject to a minimum amount; or
- A base amount to which an ad valorem amount is added.

The former Dubbo City Council's Rating Structure consisted of ad valorem rates with a minimum amount. The former Wellington Council's Rating Structure consisted of a base amount and an ad valorem rate.

General Revaluation

The Valuer General has provided Council with land valuations for all properties within the Dubbo Regional Council Local Government area as at 1 July 2019 under a General Valuation. These values will take effect for rating purposes as at 1 July 2020.

The Valuer General has amalgamated the valuation records for the Dubbo Regional Council Valuation District. Valuations with a base date of 1 July 2019 total \$4,823,480,080 representing an overall increase of 30.89%. Valuations for the former Dubbo City Council, with a base date of 1 July 2019, total \$3,751,701,500 representing an overall increase of 25.20% (**Appendix 1 provides an analysis of the Dubbo 2019 valuation changes**). Valuations for the former Wellington Council, with a base date of 1 July 2019, total \$1,071,778,580 representing an overall increase of 55.00% (**Appendix 2 provides an analysis of the Wellington 2019 valuation changes**).

All property owners have been issued with a Valuation Notice in January 2020 from the Valuer General. There is provision under the Valuation of Lands Act 1916 for property owners to lodge an objection to a valuation within 60 days through Land and Property Information NSW.

Increased property values do not result in an increase to Council's rate yield. General Valuations redistribute the amount of rates paid between individual properties. The impact of the General Valuation on the amount of rates levied on individual properties depends upon the percentage of valuation change in comparison to the average overall percentage change within the rates sub-category in which the property is categorised. Therefore, if a property within a particular sub-category has changed by the average overall percentage, there will be minimal effect on their rates levied in the 2020/2021 rating year. Fluctuations in rates occur where the individual valuations increase or decrease outside the average percentage range for that rating sub-category.

ORDINARY RATES STRUCTURE

The Local Government Amendment (Rates Merged Council Areas) Bill 2017, was assented to on 31 March 2017 amending the Local Government Act 1993 with respect to the maintenance of pre-merged rate paths for land in the areas of newly merged councils. Section 218CB of the Local Government Act 1993, Transitional provision for maintenance of pre-amalgamated rate paths, was amended during 2019 to increase the three year rates path freeze to a four year rates path freeze. Section 218CB now specifies that:

1. *The Minister may make a determination for the purpose of requiring a new council, in levying rates for land, to maintain the rate path last applied for the land by the relevant former council.*
2. *A determination applies to the levying of rates by the new council for the 4 rating years immediately following the rating year for which the relevant proclamation makes provision for the levying of rates (the relevant period).*

3. *Without limiting the content of a determination, a determination is to set out the methodology that the new council is to apply when setting rates for land for the relevant period, including in relation to the following:*
 - a. *the structure of rates,*
 - b. *the categorisation or sub-categorisation of land for rating purposes,*
 - c. *the calculation of the new council's notional general income for rating purposes,*
 - d. *the treatment of any variation of a former council's notional general income under Part 2 of Chapter 15 that would have been applicable, had the amalgamation effected by the relevant proclamation not occurred, to the determination of rates and charges for land in the new area.*

Part 2, Division 3, of The Local Government (Council Amalgamations) Proclamation 2016, section 25, Rating Structure and categorisation of land for rating purposes specified:

1. *This clause applied to the levying of rates for the 2016/2017 rating year,*
2. *The structure for rates applied by a former council to rates levied for a parcel of land in a former area for the 2015/2016 rating year is to be applied by the new council to that parcel,*
3. *The category or sub-category applied to a parcel of land in a former area for rating purposes for the 2015/2016 rating year is to be applied by the new council to that parcel,*
4. *It does not matter that different rating structures apply to different parcels because of subclause (2),*
5. *This clause does not prevent a person from applying for a review of a category under section 525 of the Act or from making an appeal under section 526 of the Act,*
6. *The rating structure is to be reviewed within the first term of the new council following the first election of the council.*

In accordance with section 218CB of the Local Government Act, the 2020/2021 financial year will be the fourth and final year of the four rating years immediately following the rating year for which the proclamation makes provision for the levying of rates. Accordingly, the ordinary rates structure that applied in the 2019/2020 rating year has been maintained for the 2020/2021 rating year, with the rate peg increase of 2.6% being applied to the total notional rate income for each rating category and sub category.

This will result in the base amount and minimum amounts applied in the 2020/2021 Revenue Policy increasing by 2.6% and the ad valorem amount applicable to each sub-category being determined to achieve an increase in the total income for the sub-category increasing by 2.6%.

The various rating categories and sub categories follow:

RESIDENTIAL

Applies to all land which is categorised as residential in accordance with section 516 of the Local Government Act 1993 and is land used for residential purposes, or if vacant, is zoned for such use.

Appendix 3 details the impact of the valuation changes and proposed 2020/2021 rates structure on a sample of residential properties.

There are eight sub-categories within the Residential Rate category. These sub-categories are:

Dubbo Component - Residential Ordinary

Residential Ordinary applies to all parcels of rateable land which are categorised as 'residential', but are not located within the defined 'urban area', 'village area', 'Firgrove' or 'Richmond' areas of the former Dubbo City Council Local Government Area. The level of service and the valuation of each parcel of land within this category vary greatly from small hobby farms on the fringe of the urban area, to larger parcels of land which do not meet the criteria under section 515 of the Local Government Act for the farmland rating category.

There are currently 1,681 properties within this sub-category, with a total land value of \$393,521,900 at the base date of 1 July 2016. The ad valorem rate for 2019/2020 is 0.5851¢ in the dollar. The minimum rate is set at \$519.85 and applies to 103 properties each with a rateable land value of less than \$88,848. The total 2019/2020 revenue for this sub-category is \$2,355,327 and represents 8.09% of the total ordinary rate revenue of the Dubbo component of the rating structure.

The total land value of Residential Ordinary properties at the new base date of 1 July 2019 is \$488,904,650. An analysis of the changes in valuations in the Residential Ordinary sub-category indicates that the average increase is 24.24%. The valuation changes for individual properties range from reductions of 6.63% to increases of 150.36%.

Four (4) properties had valuation reductions, 13 properties remain unchanged and the remaining properties had valuation increases. Significant changes to land valuations have included, for example, a property in Angle Road previously valued at \$638,000 increased to \$1,200,000 and another property in Kalyan Road previously valued at \$275,000 increased to \$517,000.

The proposed minimum rate for 2020/2021 is \$533.35 and applies to 111 properties each with a rateable land value of less than \$109,414. The proposed ad valorem rate for 2020/2021 is 0.4875¢ in the dollar. The total rate revenue for this sub-category is \$2,416,566 and represents 8.09% of the total ordinary rate revenue of the Dubbo component of the rating structure.

Dubbo Component – Residential Dubbo Urban

Residential Dubbo Urban applies to all parcels of rateable land within the defined centre of population, known as the urban area.

The main urban area of the City is generally that area which is serviced by street lighting, water and sewerage services, sealed roads, kerb and guttering, footpaths and drainage services.

The rate in the dollar is higher than other residential sub-categories based on the benefit principle according to the services that are available to this area.

There are currently 14,187 properties within this sub-category, with a total land value of \$1,694,231,754 at the base date of 1 July 2016. The ad valorem rate for 2019/2020 is 0.8409c in the dollar. The minimum rate is set at \$683.95 and applies to 1,925 properties each with a rateable land value of less than \$81,335. The total revenue for this sub-category is \$15,378,810 and represents 52.84% of the total ordinary rate revenue of the Dubbo component of the rating structure.

The total land value of Residential Dubbo Urban properties at the new base date of 1 July 2019 is \$2,062,613,449. An analysis of the changes in valuations in the Residential Dubbo Urban sub-category indicates that the average increase is 21.74%. The valuation changes for individual properties range from reductions of 48% to increases of 145%.

There are 761 properties that decreased in land valuation, 615 properties remained unchanged and the remaining properties had land valuation increases. Significant changes to land valuations have included areas in West Dubbo including Alcheringa Street, O'Donnell Street and Whylanda Street that had reductions around 34%, for example, a property in Whylandra Street previously valued at \$146,000 reduced to \$96,600. Areas where the valuation remained unchanged included Kintyre Estate, Grangewood and Delroy Park North. Areas that experienced increases of approximately 30% included areas close to the Central Business District as well as Avian and Eastridge Estates. The area North of the Hospital including Leonard and Caroline Streets experienced the largest increase in land valuations with increases up to 60%, for example a property in Leonard Street previously valued at \$64,900 increased to \$102,000.

The proposed minimum rate for 2020/2021 is \$701.70 and applies to 1,875 properties each with a rateable land value of less than \$94,349. The proposed ad valorem rate for 2020/2021 is 0.7437c in the dollar. The total rate revenue for this sub-category is \$15,778,668 and represents 52.84% of the total ordinary rate revenue of the Dubbo component of the rating structure.

Dubbo Component– Residential Firgrove

Residential Firgrove applies to all parcels of residential land within the defined area of “Firgrove Estate” subdivision.

There are currently 177 properties within this sub-category, with a total land value of \$36,575,000 at the base date of 1 July 2016. The ad valorem rate for 2019/2020 is 0.6828¢ in the dollar. No properties are subject to the minimum rate which is set at \$668.55 for the 2019/2020 rating year. The total revenue for this sub-category is \$249,734 and represents 0.86% of the total ordinary rate revenue of the Dubbo component of the rating structure.

The total land value for Residential Firgrove properties at the new base date of 1 July 2019 is \$46,312,000. An analysis of the changes in valuations in the Residential Firgrove sub-category indicates that the average increase is 26.62%.

All properties within Firgrove Estate had land valuation increases ranging from \$45,000 up to \$69,000. An example is a property in Wilfred Smith Drive previously valued at \$216,000 increased to \$274,000. No properties decreased in land value.

No properties are subject to the minimum rate which is proposed to be set at \$685.90 for 2020/2021. The proposed ad valorem rate for 2020/2021 is 0.5533¢ in dollar. The total rate revenue for this sub-category is \$256,227 and represents 0.86% of the total ordinary rate revenue of the Dubbo component of the rating structure.

Dubbo Component – Residential Richmond

Residential Richmond applies to all parcels of residential land within the defined area of “Richmond Estate” subdivision.

There are currently 124 properties within this sub-category, with a total land value of \$26,016,370 at the base date of 1 July 2016. The ad valorem rate for 2019/2020 is 0.6828¢ in the dollar. The minimum rate is set at \$668.55 and applies to one (1) property with a rateable land value of less than \$97,913. The total revenue for this sub-category is \$178,552 and represents 0.61% of the total ordinary rate revenue of the Dubbo component of the rating structure.

The total land value for Residential Richmond properties at the new base date of 1 July 2019 is \$32,857,760. An analysis of the changes in valuations in the Residential Richmond sub-category indicates that the average increase is 26.09%.

The changes to land valuations within Richmond are similar to those of Firgrove with land valuation increases ranging from \$43,000 up to \$79,000. For example, a property in Torryburn Way previously valued at \$276,000 increased to \$350,000.

The proposed minimum rate for 2020/2021 is \$685.90 and applies to one (1) property with a rateable land value of less than \$123,453. The proposed ad valorem rate for 2020/2021 is 0.5533¢ in the dollar. The total rate revenue for this sub-category is \$182,439 and represents 0.61% of the total ordinary rate revenue of the Dubbo component of the rating structure.

Dubbo Component – Residential Village

Residential Village applies to all residential land within the defined villages of Ballimore, Brocklehurst, Eumungerie and Wongarbon.

There are currently 370 properties within this sub-category, with a total land value of \$29,270,980 at the base date of 1 July 2016. The ad valorem rate for 2019/2020 is 0.6449¢ in the dollar and the minimum rate is set at \$539.05 and applies to 177 properties each with a rateable land value of less than the \$83,587. The total revenue for this sub-category is \$230,488 and represents 0.79% of the total ordinary rate revenue of the Dubbo component of the rating structure.

The total land value for Residential Village properties at the new base date of 1 July 2019 is \$33,156,950. An analysis of the changes in valuations in the Residential Village sub-category indicates that the average increase is 13.28%. The valuation changes for individual properties range from reductions of 68% to increases of 101%.

Properties with significant increases include parcels of land within the villages of Wongarbon and Brocklehurst with valuations in Brocklehurst increasing by approximately 50%, while those in Wongarbon varied from increases of 0.9% through to 100% for example, a property in Tenandra Street Wongarbon previously valued as \$181,000, increased to \$356,000 and a property in Dubbo Street Brocklehurst previously valued at \$87,100, increased to \$131,000. Ballimore properties had an average increase of 5.06%. Fifteen of the nineteen properties that decreased in land valuations are in the Eumungerie village with an average decrease of 33.67%.

The proposed minimum rate for 2020/2021 is \$553.05 and applies to 169 properties each with a rateable land value of less than \$93,221. The proposed ad valorem rate for 2020/2021 is 0.5933¢ in the dollar. The total rate revenue for this sub-category is \$236,480 and represents 0.79% of the total ordinary rate revenue of the Dubbo component of the rating structure.

Wellington Component – Residential Ordinary

Wellington Residential Ordinary applies to all parcels of rateable land within the former Wellington Council area which are categorised as 'residential', but are not located within the defined 'Wellington urban area', or 'village of Geurie' area.

There are currently 922 properties within this sub-category, with a total land value of \$53,429,720 at the base date of 1 July 2016. The base amount is set to \$329.00 and the ad valorem rate for 2019/2020 is 0.8159¢ in the dollar. The total revenue for this sub-category is \$740,233 and represents 10.83% of the total ordinary rate revenue of the Wellington component of the rating structure.

The total land value for Residential Wellington properties at the new base date of 1 July 2019 is \$70,291,640. An analysis of the changes in valuations in the Residential Village sub-category indicates that the average valuation change is an increase of 31.56%.

Significant changes to land valuations have included properties in and around Stuart Town and Euchareena, for example, a property in Trickett Street Stuart Town previously valued at \$66,000 increased to \$150,000. Properties in the Geurie, Maryvale and Bodangora areas had valuation increases ranging from 60% to 80% for example a property on Ponto Falls Road Maryvale increasing from \$100,000 to \$180,000.

The proposed base amount for 2020/2021 is \$337.00. The proposed ad valorem rate for 2020/2021 is 0.6372¢ in the dollar. The total rate revenue for this sub-category is \$758,967 and represents 10.83% of the total ordinary rate revenue of the Wellington component of the rating structure.

Wellington Component – Residential Wellington

Residential Wellington applies to all parcels of rateable land within the former Wellington Council area which are categorised as ‘residential’ and are within the defined Wellington Township.

There are currently 2,065 properties within this sub-category, with a total land value of \$67,109,850 at the base date of 1 July 2016. The base amount for 2019/2020 is set at \$332.00 and the ad valorem rate for 2019/2020 is 1.2435¢ in the dollar. The total revenue for this sub-category is \$1,527,508 and represents 22.35% of the total ordinary rate revenue of the Wellington component of the rating structure.

The total land value for Residential Wellington properties at the new base date of 1 July 2019 is \$75,984,090. An analysis of the changes in valuations in the Residential Wellington sub-category indicates that the average valuation change is an increase of 13.22%.

Generally Wellington valuations have increased by between 4.88% up 40%, however a few properties had higher valuation increases up to 78.95%. Eight properties in Wellington had a decrease in valuation by an average of 9.46%, while 204 properties remained unchanged. Properties in Montefiores experienced the largest increases, for example a property in Montefiores Street Montefiores increased from \$32,300 to \$57,800. Whilst a lot of properties had valuation increases of between 30% to 40%, the actual land valuations remained low for example properties in Pierce Street increased from \$7,590 to \$10,300 being a 35% increase, and properties in Whiteley Street increasing from \$13,300 to \$18,000 being a 35.34% increase.

The proposed base amount for 2020/2021 is \$340.00. The proposed ad valorem rate for 2020/2021 is 1.1360¢ in the dollar. The total rate revenue for this sub-category is \$1,565,917 and represents 22.35% of the total ordinary rate revenue of the Wellington component of the rating structure.

Wellington Component – Residential Geurie

Residential Geurie applies to all parcels of rateable land within the defined village of Geurie. There are currently 217 properties within this sub-category, with a total land value of \$13,190,800 at the base date of 1 July 2016. The base amount is \$222.00 and the ad valorem rate for 2019/2020 is 0.8181¢ in the dollar. The total revenue for this sub-category is 157,958 and represents 2.31% of the total ordinary rate revenue of the Wellington component of the rating structure.

The total land value for Residential Geurie properties at the new base date of 1 July 2019 is \$14,046,330. An analysis of the changes in valuations in the Residential Geurie sub-category indicates that the average valuation change is an increase of 6.49%.

The majority of properties in Geurie have had an average increase in land valuation of 4.72% up to 5.6%, with only a few properties increasing by greater than 5.6%. An example of the average valuation increase is a property in Douglas Street Geurie previously valued at \$151,000 increased to \$159,000 and another property in Chambers Street Geurie previously valued at \$150,000 increased to \$158,000. Only one property remained the same and two properties decreased in valuation.

The proposed base amount for 2020/2021 is \$227.00. The proposed ad valorem rate for 2020/2021 is 0.8019¢ in the dollar. The total rate revenue for this sub-category is \$161,898 and represents 2.31% of the total ordinary rate revenue of the Wellington component of the rating structure.

BUSINESS

The business category applies to all land which cannot be categorised as residential, mining or farmland.

Appendix 4 details the impact of the valuation changes and proposed 2020/2021 rates structure on a sample of business properties.

Under the proposed 2020/2021 rating structure there would continue to be seven different sub categories based on centres of activity. These sub-categories are:

Dubbo Component - Business Ordinary

Business Ordinary applies to all rateable parcels of land which are not categorised as residential, mining or farmland and are outside the Central Business District, East Dubbo, Cobra Street and Wellington Road areas.

There are currently 1,043 properties within this sub-category, with a total land value of \$287,069,686 at the base date of 1 July 2016. The ad valorem rate for 2019/2020 is 1.1917¢ in the dollar. The minimum rate is set at \$683.95 and applies to 157 properties each with a rateable land value of less than \$57,393. The total revenue for this sub-category is \$3,534,444 and represents 12.14% of the total ordinary rate revenue of the Dubbo component for the rating structure.

The total land value for Business Ordinary properties at the new base date of 1 July 2019 is \$346,964,452. An analysis of the changes in valuations in the Business Ordinary sub-category indicates that the average valuation increase is 20.86%. The valuations for individual properties range from reductions of up to 43.36% to increases of 1572%.

There were 399 properties that had no valuation change, six (6) properties decreased in valuation and the remaining properties had valuation increases. Significant changes to land valuations have included, for example, a property in Whylandra Street previously valued at \$349,000 reduced to \$307,000 and another property in Sheraton Road previously valued at \$350,000 increased to \$2,700,000.

The proposed minimum rate for 2020/2021 is \$701.70 and applies to 165 properties each with a rateable land value of less than \$68,306. The proposed ad valorem rate for 2020/2021 is 1.0273¢ in the dollar. The total rate revenue for this sub-category is \$3,626,338 and represents 12.14% of the total ordinary rate revenue of the Dubbo component for the rating structure.

Dubbo Component – Business CBD

Business CBD applies to all rateable parcels of land categorised as “business” within the area bounded by Erskine, Darling and Cobra Streets and the Macquarie River.

There are currently 391 properties within this sub-category, with a total land value of \$126,037,720 at the base date of 1 July 2016. The ad valorem rate for 2019/2020 is 3.2913¢ in the dollar. The minimum rate is set at \$683.95 and applies to seven (7) properties each with a rateable land value of less than \$20,616. The total revenue for this sub-category is \$4,135,817 and represents 14.26% of the total ordinary rate revenue of the Dubbo component of the rating structure.

The total land value for Business CBD properties at the new base date of 1 July 2019 is \$165,568,869. An analysis of the changes in valuations in the Business sub-category indicates that the average valuation increase is 31.36%. The valuation increases for individual properties range from 7.48% up to 128.20%.

One property remained unchanged and the remaining properties had valuation increases with the most significant increases on properties in Macquarie and Brisbane Streets, for example a property in Macquarie Street previously valued at \$1,480,000 increased to \$2,420,000, an increase of 63.51%, and a property on Brisbane Street previously valued at \$570,000 increased to \$896,000.

The proposed minimum rate for 2020/2021 is \$701.70 and applies to eight (8) properties each with a rateable land value of less than \$27,612. The proposed ad valorem rate for 2020/2021 is 2.5413¢ in the dollar. The total rate revenue for this sub-category is \$4,209,749 and represents 14.1% of the total ordinary rate revenue of the Dubbo component of the rating structure.

Dubbo Component – Business East Dubbo

Business East Dubbo applies to all rateable parcels of land identified as a centre of activity applicable to properties adjacent to and included in the Orana Mall Complex.

There are currently six (6) properties within this sub-category, with a total land value of \$12,590,000 at the base date of 1 July 2016. The ad valorem rate for 2019/2020 is 3.8526¢ in the dollar. No properties are subject to the minimum rate which is set at \$683.95. The total revenue for this sub-category is \$485,042 and represents 1.7% of the total ordinary rate revenue of the Dubbo component of the rating structure.

The total land value for Business East Dubbo properties at the new base date of 1 July 2019 is \$14,620,000. An analysis of the changes in valuations in the Business sub-category indicates that the average valuation increase is 16.12%. One property did not change in value, while the highest increase was 67.08%.

Significant increases to land valuations have included, for example, a property where the land valuation increased from \$1,610,000 to \$2,690,000 and another that increased from \$1,100,000 to \$1,660,000, whilst another property within the categories land value remained unchanged at \$7,570,000.

The proposed ad valorem rate for 2020/2021 is 3.1171¢ in the dollar. No properties are subject to the minimum rate which is proposed as \$701.70 for 2020/2021. The total rate revenue for this sub-category is \$455,720 and represents 1.7% of the total ordinary rate revenue of the Dubbo component of the rating structure.

Dubbo Component – Business Cobra Street

Business Cobra Street applies to all rateable parcels of land which are within the defined Cobra Street Bulky goods precinct.

There are currently seven (7) properties within this sub-category, with a total land value of \$6,054,000 at the base date of 1 July 2016. The ad valorem rate for 2019/2020 is 3.8526¢ in the dollar. No properties are subject to the minimum rate which is set at \$683.95. The total revenue for this sub-category is \$233,236 and represents 0.80% of the total ordinary rate revenue of the Dubbo component of the rating structure.

The total land value for Business Cobra Street properties at the new base date of 1 July 2019 is \$7,677,000. An analysis of the changes in valuations in the Business sub-category indicates that the average valuation increase is 26.81%.

All properties had land valuation increases between 26.32% to 27.18%. Changes to land values include for example, a property previously valued at \$1,370,000 increased to \$1,740,000 and another property that increased from \$1,950,000 to \$2,480,000.

The proposed ad valorem rate for 2020/2021 is 3.1171¢ in the dollar. No properties are subject to the minimum rate which is proposed as \$701.70 for 2020/2021. The total rate

revenue for this sub-category is \$239,301 and represents 0.80% of the total ordinary rate revenue of the Dubbo component of the rating structure.

Dubbo Component – Business Wellington Road

Business Wellington Road applies to all rateable parcels of land which are within the defined Wellington Road precinct; the area includes the Bunnings site and parcels of land at the front of the Blue Ridge Estate Development.

There are currently 20 properties within this sub-category, with a total land value of \$6,601,000 at the base date of 1 July 2016. The ad valorem rate for 2019/2020 is 3.8526¢ in the dollar. No properties are subject to the minimum rate which is set at \$683.95. The total revenue for this sub-category is \$254,317 and represents 0.90% of the total ordinary rate revenue of the Wellington component of the rating structure.

The total land value for Business Wellington Road properties at the new base date of 1 July 2019 is \$8,359,800. An analysis of the changes in valuations in the Business Wellington Road sub-category indicates that the average valuation increase is 26.64%. The valuation increases for individual properties range from 7.50% up to 61.32%.

All properties had valuation increases. Changes to land valuations include, for example, a property on Sheraton Road land valuation increased from \$1,560,000 to \$1,980,000 and another on Wellington Road increased from \$287,000 to \$463,000.

The proposed ad valorem rate for 2020/2021 is 3.1171¢ in the dollar. No properties are subject to the minimum rate which is proposed as \$701.70 for 2020/2021. The total rate revenue for this sub-category is \$260,583 and represents 0.90% of the total ordinary rate revenue of the Wellington component of the rating structure.

Wellington Component – Business

Wellington - Business applies to all rateable parcels of land in the former Wellington Council area which are not sub-categorised as Business Wellington.

There are currently 59 properties within this sub-category, with a total land value of \$5,058,220 at the base date of 1 July 2016. The base amount for 2019/2020 is set at \$356.00. The ad valorem rate for 2019/2020 is 1.0062¢ in the dollar. The total revenue for this sub-category is \$71,900 and represents 1.05% of the total ordinary rate revenue of the Wellington component of the rating structure.

The total land value for Business properties at the new base date of 1 July 2019 is \$6,604,370. An analysis of the changes in valuations in the Business sub-category indicates that the average valuation change is an increase of 30.57%. The valuation changes for individual properties range from reductions of 33.33% to increases of 59.44%.

Examples of changes to land valuations include a property in Molong Street Stuart Town previously valued at \$15,900 increased to \$23,000 and another property in The Circle Road Mumbil previously valued at \$169,000 increased to \$260,000.

The proposed Base Amount is \$365.00. The proposed ad valorem rate for 2020/2021 is 0.7907¢ in the dollar. The total rate revenue for this sub-category is \$73,754 and represents 1.05% of the total ordinary rate revenue of the Wellington component of the rating structure.

Wellington Component – Business Wellington

Business Wellington applies to all rateable parcels of land which are categorised Business within the Wellington Township.

There are currently 237 properties within this sub-category, with a total land value of \$11,786,100 at the base date of 1 July 2016. The base amount is \$217.00 and the ad valorem rate for 2019/2020 is 2.4042¢ in the dollar. The total revenue for this sub-category is \$332,979 and represents 4.87% of the total ordinary rate revenue of the Wellington component of the rating structure.

The total land value for Business Wellington properties at the new base date of 1 July 2019 is \$12,699,260. An analysis of the changes in valuations in the Business sub-category indicates that the average valuation change is an increase of 7.75%. The valuation changes for individual properties range from reductions of 67.63% to increases of 64.56%.

Significant changes to land valuations have included, for example, a property in Nanima Crescent Wellington previously valued at \$46,200 reduced to \$16,800 and another property in Pierce Street Wellington previously valued at \$122,000 increased to \$156,000.

The proposed base amount for 2020/2021 is \$222.00. The proposed ad valorem rate for 2020/2021 is 2.2747¢ in the dollar. The total rate revenue for this sub-category is \$341,484 and represents 4.87% of the total ordinary rate revenue of the Wellington component of the rating structure.

FARMLAND

The farmland category applies to all land which cannot be categorised as residential, business or mining.

Appendix 5 details the impact of the valuation changes and proposed 2020/2021 rates structure on a sample of Farmland properties.

There are two sub-categories within the Farmland Rate category. These sub-categories are:

Dubbo Component – Farmland

There are currently 666 properties within the Farmland rating Category, with a total land value of \$378,660,320 at the base date of 1 July 2016. The ad valorem rate for 2019/2020 is 0.5541¢ in the dollar. Fourteen properties are subject to the minimum rate which is set at \$363.55 each with a rateable land value of less than \$65,611. The total revenue for this category is \$2,150,166 and represents 7.2% of the total ordinary rate revenue of the Dubbo component of the rating structure.

The total land value for Farmland properties at the new base date of 1 July 2019 is \$544,666,570. An analysis of the changes in valuations in the Farmland category indicates that the average valuation increase is 43.84%. The valuation increase for individual properties range from reductions of 0.66% to increases of 185.42%

Three (3) properties had valuation reductions, six (6) properties remained unchanged and the remaining properties had valuation increases. The majority of properties experienced valuation increases between 30% to 50%. Only 53 properties (8%) had a valuation increase greater than 50% with the majority of these properties having Macquarie River frontage. Significant changes to land valuations have included, for example, a property at Benolong Road where the land valuation increased from \$878,000 to \$2,280,000 and another property at Cumboogle Road that increased from \$1,170,000 to \$2,390,000.

The proposed minimum rate for 2020/2021 is \$373.00 and applies to 14 properties each with a rateable land value of less than \$94,570. The proposed ad valorem rate for 2020/2021 is 0.3944¢ in the dollar. The total rate revenue for this sub-category is \$2,150,166 and represents 7.2% of the total ordinary rate revenue of the Dubbo component of the rating structure.

Wellington Component – Farmland

There are currently 1059 properties within the Wellington Farmland rating Category, with a total land value of \$540,886,690 at the base date of 1 July 2016. The base amount is set at \$199.00 and the ad valorem rate for 2019/2020 is 0.6983¢ in the dollar. The total revenue for this category is \$4,002,473 and represents 58.56% of the total ordinary rate revenue of the Wellington component of the rating structure.

The total land value for Farmland properties at the new base date of 1 July 2019 is \$892,144,100. An analysis of the changes in valuations in the Farmland category indicates that the average valuation increase is 64.94%. The valuation changes for individual properties range from increases of 0.83% up to 300%.

Areas with significant increases are Gollan 35%, Wuuluman/Spicers Creek 20-25% and Curra Creek 25%. 779 properties (73%) have had a valuation increase greater than 50%. Significant changes to land valuations have included, for example, a property in Binginbar Road Gollan previously valued at \$4,520,000 increased to \$7,640,000 and another property in Mitchell Highway Cundumbul previously valued at \$1,490,000 increased to \$2,610,000.

The proposed base amount for 2020/2021 is proposed as \$204.00. The proposed ad valorem rate for 2020/2021 is 0.4358¢ in the dollar. The total rate revenue for this sub-category is \$4,106,349 and represents 58.58% of the total ordinary rate revenue of the Wellington component of the rating structure.

MINING

The mining category applies to all land which cannot be categorised as residential, business or farmland.

There are two sub-categories within the Mining Rate category. These sub-categories are:

Dubbo Component – Mining

Council introduced a Mining Rating Category in the 2014/2015 Revenue Policy so that should a Mining Lease Agreement be approved for the proposed mine near Toongi and the dominant use of land be considered as mining, Council could categorise the parcel as Mining and levy rates appropriately.

An ad valorem rate of 6.0¢ in the dollar, and the minimum rate of \$517.20 was adopted for the 2019/2020 rating year.

Whilst a Mining Lease Agreement has not been granted at this time, it is considered appropriate that Council adopt an ad valorem Rate and minimum rate to apply to the mining rating category as part of the 2020/2021 Revenue Policy. This will allow for the parcel of land to be categorised as Mining should a Mining Lease Agreement be approved during the 2020/2021 rating year and the dominant use of the land is considered to be mining.

The proposed ad valorem rate for 2020/2021 is 6.0¢ in the dollar. The minimum rate for 2020/2021 is proposed as \$517.20. Currently there is no land value attributed to the mining category and therefore a notional yield of \$0 is expected at 1 July 2020.

Wellington Component – Mining

There are currently two (2) properties within the Mining rating Category, with a total land value of \$7,810 at the base date of 1 July 2016. The ad valorem rate for 2019/2020 is 24.3216¢ in the dollar and the minimum amount of \$627.35 applies. The total revenue for this category is \$1,900 and represents 0.03% of the total ordinary rate revenue of the Wellington component of the rating structure.

The total land value for Mining properties at the new base date of 1 July 2019 is \$8,790. An analysis of the changes in valuations in the Mining category indicates that the average valuation increase is 12.55%.

The proposed ad valorem rate for 2020/2021 is 22.1729¢ in the dollar. The proposed minimum rate for 2020/2021 is \$643.65. The total rate revenue for this sub-category is \$1,949 and represents 0.03% of the total ordinary rate revenue of the Wellington component of the rating structure.

SUMMARY

Due to the Local Government Amendment (Rates Merged Council Areas) Bill 2017, the Ordinary Rates and Annual Charges structure that applied in the 2019/2020 rating year has been maintained for the 2020/2021 rating year, with the rate peg of 2.6% being applied to the total notional rate income for each rating category and sub-category.

Appendices:

- | | |
|---|-------------------------------|
| 1⇒ Review of 2019 General Revaluation Dubbo Rating Structure | Provided under separate cover |
| 2⇒ Review of 2019 General Revaluation - Wellington Rating Structure | Provided under separate cover |
| 3⇒ 2020-2021 Rating Structure Review Residential Sample Properties | Provided under separate cover |
| 4⇒ 2020-2021 Rating Structure Review Business Sample Properties | Provided under separate cover |
| 5⇒ 2020-2021 Rating Structure Review Farmland Sample Properties | Provided under separate cover |



REPORT: Planning Proposal - R16-3 - Amendment to Dubbo LEP 2011 at Lot 8 DP 1063425, 4L Camp Road, Dubbo - Results of Public Exhibition

AUTHOR: Manager Growth Planning
REPORT DATE: 11 March 2020
TRIM REFERENCE: ID20/198

EXECUTIVE SUMMARY

At Council's Development and Environment Committee meeting held Monday 9 March 2020 this item was deferred due to:

"a loss of a quorum to consider this item, it was necessary to defer determination of the matter to the March 2020 Ordinary Meeting of Council. The circumstances relating to the absence of a quorum arose due to Councillors V Etheridge, D Grant, K Parker and B Shields having been granted a leave of absence with Councillor J Ryan having declared a pecuniary interest in the matter and having left the room for its consideration. Councillors Diffey, Gumley, Jones, Lawrence and Mohr remained in the meeting which did not meet minimum requirements for a quorum."

A Planning Proposal was lodged on 23 September 2016 by consultants, Doherty Smith and Associates on behalf of the land owner, Mrs L K Bender in respect of land at Lot 8 DP 1063425, 4L Camp Road, Dubbo.

The Planning, Development and Environment Committee at its meeting on 11 December 2017 considered a report in respect of the Planning Proposal. In consideration of the report, Committee resolved to seek Gateway Determination from the State Government Department of Planning, Industry and Environment. Council also resolved for the Planning Proposal to be placed on public display for a period of no less than 28 days.

In accordance with the preliminary assessment undertaken by DPIE and condition 1 of the Gateway Determination an Addendum was provided to the DPIE on 10 December 2019. The Addendum included the following amendments:

- (a) Include an additional permitted use to allow the erection of dwelling houses in the SP3 Tourist zone, exclusive to the subject land only.
- (b) Include an additional local provision to mitigate impacts on adjoining and nearby tourist uses, exclusive to the subject land and identified by a new clause application map.
- (c) Amend Lot Size Map – Sheet LSZ_008 to provide a range of minimum lot sizes including no MLS, two (2) hectares and five (5) hectares, in respect of the subject land only.

- (d) Include an additional local provision to prohibit residential development in areas of the subject site impacted by noise levels greater than 55dBA from the existing Morris Park Speedway.
- (e) Include a subdivision clause to permit subdivision of land where a split minimum lot size may apply.
- (f) Include a local provision clause to require acoustic mitigation controls on future dwelling houses that are situated between the Morris Park Speedway and the 45dBA noise contour line.
- (g) Incorporate a requirement for a buffer management plan to be included in Schedule 1, Additional Permitted Use, as a component of enabling residential subdivision of the subject land.

Council received correspondence from the DPIE in respect of the Planning Proposal on 18 December 2019. The correspondence included approval for Council to place the Planning Proposal on public exhibition.

This report includes the results of public exhibition and a recommendation that the Modified Planning Proposal, provided as **Appendix 1**, be adopted.

FINANCIAL IMPLICATIONS

There are no financial implications arising from this report.

POLICY IMPLICATIONS

Adoption of the Planning Proposal by Council, as recommended in this report, would result in an amendment to the Dubbo Local Environmental Plan 2011.

RECOMMENDATION

1. That the Planning Proposal be modified to include the following additional light mitigation controls:
 - (a) No more than 940 lumens to be emitted from each light fitting (equivalent to 75 watts maximum for an incandescent light bulb or 10 watts for an LED light bulb); and
 - (b) Outdoor lights are to be shielded and directed downwards to prevent any upward or horizontal light.
2. That given the minor nature of the amendment to the Planning Proposal, that a further round of public consultation not be required as the proposed amendment is of a minor nature.
3. That the Modified Planning Proposal provided as Appendix 1, be adopted.
4. That Council request the Department of Planning, Industry and Environment to prepare the draft amendment to the Dubbo Local Environmental Plan 2011 and provide Council with an Opinion that the Plan can be made.
5. That those who made a submission be advised of Council's determination in this matter.
6. That Council request Parliamentary Counsel to prepare the draft Amendment to the Dubbo Local Environmental Plan 2011 under Section 3.36(1) of the Environmental Planning and Assessment Act, 1979.

Steven Jennings
Manager Growth Planning

BACKGROUND

A Planning Proposal was lodged on 23 September 2016 by consultants, Doherty Smith and Associates on behalf of the land owner, Mrs L K Bender in respect of land at lot 8 DP 1063425 4L Camp Road, Dubbo. The Planning Proposal originally sought to rezone the subject land from SP3 Tourist to part RU2 Rural Landscape and part E3 Environmental Management. The Planning Proposal also sought to provide a minimum lot size for the subdivision of the land zoned RU2 Rural Landscape of two (2) hectares and 100 hectares for land zoned E3 Environmental Management.

The Planning, Development and Environment Committee at its meeting on 11 December 2017 considered a report in respect of the Planning Proposal. In consideration of the report, Committee resolved to place the Planning Proposal on public exhibition for a period of 28 days.

The Planning Proposal and supporting documentation was sent to the Department of Planning, Industry and Environment (DPIE) on 12 January 2018 with a request for Gateway Determination.

Council received correspondence from DPIE on 13 February 2018. The correspondence included the results of the Department's preliminary assessment of the Planning Proposal and raised objections to the proposal.

In response to the comments provided by the DPIE, Council has undertaken extensive strategic planning and stakeholder consultation in the preparation of an Addendum to the Planning Proposal.

Following the initial consideration of DPIE, a number of concerns were raised with the overall strategic merit of the Planning Proposal. Following this initial stage, Council under the instruction of the State Government's DPIE, undertook further strategic planning activities in support of the Precinct, including consultation with property owners.

A component of this strategic planning would include completion of the Dubbo Employment Land's Strategy, which recommends that the land be zoned SP3 Tourist. However, the Strategy recommends that the land also allows for a dwelling use as a permissible activity.

A further component of the strategic planning included the preparation of the Camp Road Structure Plan. The purpose of the Plan was to identify the existing environmental constraints to development of the Camp Road Precinct including remnant vegetation, watercourses and the topography of the land. The Plan also considers the different land uses in the precinct and the potential for land use conflict to occur with respect to Morris Park Speedway, Taronga Western Plains Zoo, Red Earth Estate Winery and Dubbo Observatory.

The Planning Proposal has been amended to ensure an appropriate minimum lot size has been prescribed for the subject land together with adequate use of existing infrastructure and the mitigation of potential impacts on adjoining land uses have been considered.

REPORT

1. Gateway Determination

Council was provided with a Gateway Determination in respect of the Planning Proposal on 2 December 2019. The Gateway Determination included the following conditions:

"1. Before public exhibition the planning proposal is to be amended to include intent:

- (a) To allow the subdivision of land where a split minimum lot size applies;*
- (b) To include LEP acoustic mitigation controls for habitable dwellings houses between Morris Park Speedway and a 45dBA noise contour line; and*
- (c) To include the Additional Permitted Use to require a buffer management plan to be provided prior to consent authority issuing a development application.*

The revised planning proposal must be provided to the Department of Planning, Industry and Environment Western Region Office prior to proceeding with public exhibition."

2. Public exhibition is required under section 3.34(2)(c) and schedule 1 clause 4 of the Act as follows:

- (d) the planning proposal must be made publicly available for a minimum of 28 days; and*
- (e) the planning proposal authority must comply with the notice requirements for public exhibition of planning proposals and the specifications for material that must be publicly available along with planning proposal as identified in section 6.5.2 of A guide to preparing local environmental plans (Department of Planning, Industry and Environment, 2018).*

3. Consultation is required with the following public authorities/organisations under section 3.34(2)(d) of the Act to address any inconsistencies:

- Department of Planning, Industry and Environment – Natural Resources Access Regulator*
- Department of Planning, Industry and Environment Biodiversity and Conservation Division*
- Transport – Roads and Maritime Services*
- Department of Planning, Industry and Environment – Taronga Western Plains Zoo*
- Department of Planning, Industry and Environment – Environmental Protection Authority*
- Department of Planning, Industry and Environment – DPI Agriculture*
- NSW Rural Fire Service*

Each public authority/organisation is to be provided with a copy of the planning proposal and any relevant supporting material and given at least 21 days to comment on the proposal.

4. *A public hearing is not required to be held into the matter by any person or body under section 3.34(2)(e) of the Act. This does not discharge Council from any obligation it may otherwise have to conduct a public hearing (for example, in response to a submission or if reclassifying land).*
5. *Prior to submission of the planning proposal under section 3.36 of the Act, the final LEP maps, must be prepared and be compliant with the Department's 'Standard Technical Requirements for Spatial Datasets and Maps' 2017. An Additional Permitted Uses map in respect of the subject is to be prepared.*
6. *The timeframe for completing the LEP is to be 12 months following the date of the Gateway determination."*

In accordance with the preliminary assessment undertaken by DPIE and condition 1 of the Gateway Determination an Addendum was provided to the DPIE on 10 December 2019. The Addendum included the following amendments:

- (a) Include an additional permitted use to allow the erection of dwelling houses in the SP3 Tourist zone, exclusive to the subject land only.
- (b) Include an additional local provision to mitigate impacts on adjoining and nearby tourist uses, exclusive to the subject land and identified by a new clause application map.
- (c) Amend Lot Size Map – Sheet LSZ_008 to provide a range of minimum lot sizes including no MLS, two (2) hectares and five (5) hectares, in respect of the subject land only.
- (d) Include an additional local provision to prohibit residential development in areas of the subject site impacted by noise levels greater than 55dBA from the existing Morris Park Speedway.
- (e) Include a subdivision clause to permit subdivision of land where a split minimum lot size may apply.
- (f) Include a local provision clause to require acoustic mitigation controls on future dwelling houses that are situated between the Morris Park Speedway and the 45BA noise contour line.
- (g) Incorporate a requirement for a buffer management plan to be included in Schedule 1, Additional Permitted Use, as a component of enabling residential subdivision of the subject land.

Council received correspondence from the DPIE in respect of the Planning Proposal on 18 December 2019. The correspondence included approval for Council to place the Planning Proposal on public exhibition.

2. Public Exhibition

In accordance with the conditions of the Gateway Determination, the Addendum and supporting documentation, was placed on public exhibition from 18 December 2019 until 7 February 2020.

The Planning Proposal was displayed at Dubbo Regional Council's Civic Administration Building, Dubbo, the Dubbo branch of the Macquarie Regional Library and on Council's website. An advertisement was also placed in local print media on 20 December 2019 and 15 January 2020 and letters were sent to the adjoining owners of the subject land including the owner of the Dubbo Observatory.

A total of five (5) submissions were received from the public in respect of the Planning Proposal. The following details the issues raised in the submissions, including a relevant comment. A copy of the public submissions are provided as **Appendix 2**.

Submission 1 – Ms Elizabeth Burke – Crown Lands

A summary of the submission provided by Ms Burke is as follows:

“There is a Crown road adjoining Lot 8 DP1063425. This road is held under an Enclosure Permit by Ms L K Bender, who I note has requested the amendment to the LEP.

The proposed amendment to the LEP will have no direct impact on the Crown road, therefore this Office has no comment on the proposal.

If Lot 8 is subdivided into smaller lots and access to those lots is required along the Crown road, this department would require Council to accept transfer of this road for inclusion in Council's road program.”

Comment:

Council notes the comments made by Ms Burke and acknowledges that any future impacts on the adjoining Crown Road would be addressed as part of the Development Approvals process.

Submission 2 – Mr Peter Starr – Dubbo Observatory

A summary of the submission provided by Mr Starr is as follows:

“...We conduct astronomical research from customers who access our equipment through the internet to track newly discovered asteroids, variable stars, and searches for planets around distant stars. They are doing measurements on objects that are 1 million times fainter than the faintest star that can be viewed with the naked eye. An increase in our background sky brightness will mean this research will end.

With the help of an American company we track all geostationary satellite over Dubbo every single clear night checking if they have wandered out of orbit which occurs over time due to the gravitational influence of the Sun, Moon and Earth. If the night sky becomes too bright due to light pollution we lose that contract...

...we are opposed to a change in the zoning and any subdivision at 4L Camp Road, Dubbo...

...If development is to proceed which seems Council is determined to do, strict light pollution mitigation is required...

...The plan has listed 'outdoor lights shall not protrude past 30 degrees horizontal'. Reasons why this can be ineffectual is that we are lower lying than other properties around and that we will see the bulbs or elements of these lights..."

To further mitigate the potential lighting impacts on the Dubbo Observatory, Mr Starr has proposed the following additional considerations:

- *"A barrier or screen is to be erected. (vegetative planting screen is listed in the plan)
We are concerned on how this may eventuate as it would take years to grow trees of sufficient height, and during this period we will be affected by direct light pollution;*
- *Any roads that are built orientated in a way that car headlights do not shine at us;*
- *A limit to how many watts each light fitting can have (940 lumens equivalent to 75 watts maximum for an incandescent light bulb or 10 watt for an LED light bulb);*
- *Outdoor lights are pointed downwards and have a shield to prevent any upward or horizontal light; and*
- *Increase the lot size from 2 hectares up to 5 hectares to reduce the amount of light pollution."*

Comment:

Council acknowledges the comments made by Mr Starr and it is proposed to modify the Planning Proposal. The modified Planning Proposal will include the following light mitigation controls:

- No more than 940 lumens to be emitted from each fitting (equivalent to 75 watts maximum for an incandescent light bulb or 10 watts for an LED light bulb); and
- Outdoor lights are to be shielded and directed downwards to prevent any upward or horizontal light.

It is considered that on balance, the provision of a barrier screen is not required at this stage. This is due to the fact that the Proponent will be required to provide a landscape buffer for certain allotments in the future subdivision of land. Access and egress into any future residential subdivision, including road positioning and direction, will be considered by Council as part of the Development Approvals process.

Council notes Mr Starr's comments in respect of increasing the minimum lot (MLS) size from 2ha to 5ha and considers the proposed MLS regime adequate for the subject site.

Submission 3 – Ms Nicole Allen

A summary of the submission as provided by Ms Allen is as follows:

"...I object to this planning proposal on the grounds of land use conflict and inconsistency with local and State planning legislation...

...The Planning Proposal has failed to consider Ministerial Direction 6.3 Site Specific Provisions... Use of an APU and creation of a local site specific provision around noise from Morris Park Speedway is inconsistent with this Direction...

...The Planning Proposal has failed to consider Ministerial Direction 3.3 Home Occupations. The use of an APU to permit further residential dwellings does not resolve the issue that home occupations are prohibited in the SP3 zone...

...Permitting an additional 20 dwellings to be inconsistent with this Direction is not of minor significance and can't be resolved...

...Further inconsistencies with the Ministerial Directions appear to have been resolved with the Department of Planning, Industry and Environment through the development of the Employment Lands Strategy, which includes the Camp Road Structure Plan, specifically made for this proposal...

...The fact that these purported local strategic documents had to be created as a method to resolve inconsistencies raised by the Department of Planning further shows the appropriateness of further residential development along our main tourist areas, especially Camp Road...

...If this land use is prohibited in all of our other tourist areas, permitting it at Camp Road is creating a precedent which can be used by other developers to further undermine our tourist capabilities at other sites in the future...

...Hampering Camp Road can mean Dubbo misses out on new events, existing tourist business may close, and more appropriate tourist related development cannot start up, simply permitting a land use (houses) which conflicts with the main purpose of tourism.

- *What if a new events or technology used at the speedway cause increased noise outputs and complaints as the 55dB line changes over time and a legacy of poor planning has place residential dwelling at the footsteps of this tourist use?*
- *What if new threatened species, which are sensitive to residential uses are introduced to the Zoo's sanctuary which borders Camp Road?
... Lights from passing vehicles and barking from dogs can already be heard on this land which desensitises bilbies from these threats... This can jeopardise their ability to recognise threats and survive when eventually released into the wild...*

...how will the impact to biodiversity meet the objectives of avoid, minimise and mitigate? Furthermore, indirect impacts (e.g. weed invasion, vehicle strikes and predation from domestic animals) to threatened species are exacerbated by residential development...

...Dubbo has a thriving tourism market that sustains the area, especially in times of drought. Maintaining Camp Road as a tourist hub will be a better long term outcome for Dubbo than a few extra houses, especially when we have the space available elsewhere...

Comment:

The points raised in the subdivision are noted. However, it is unclear as to the exact nature of the submittant's interest in the Camp Road precinct and this Planning Proposal as this information is not included in the submission. However, council has considered the submission as a formal submission to the Planning Proposal.

The Section 7.1 Ministerial Directions have been considered by the Department of Planning, Industry and Environment as part of their Gateway assessment and were considered to be of minor significance.

Council has recently undertaken extensive strategic planning work applying to both the wider Dubbo Local Government Area and more specifically the Camp Road Precinct. These planning documents include the Dubbo Employment Lands Strategy and the Camp Road Structure Plan. This body of work has been informed by community engagement, in-house analysis of development trends and a third party assessment undertaken by economic consultants, Hill PDA. Both strategic planning documents have been considered and endorsed by the DPIE.

The Taronga Western Plains Zoo has been involved as part of the preparation of the Camp Road structure planning process and was further consulted during the public exhibition period for the subject Planning Proposal. No objections were received.

No further amendments to the Planning Proposal are considered necessary as a result of this submission.

Submission 4 – Mr Matthew Bender and Mrs Leetina Bender

A summary of the submission as provided by Mr and Mrs Bender is as follows:

"...On balance we support it...

...We note that the proposed amendments to the LEP set out in the proposal are consistent with the Dubbo Employment Lands Strategy and the Camp Road Structure Plan, both developed with long-term prospects in mind...

...There has not been great demand for the SP3 tourist-zoned land along Camp Road. The new permitted use means that people who have the desire to use the land for tourism purposes can now live on it...

...Our land is not currently zoned rural. The additional permitted use proposed to be permitted will not impact on any surrounding rural uses...

...Council is imposing a demarcation line beyond which houses cannot be built (55dB) and a line beyond which houses must meet acoustic thresholds (45dB), in order to avoid the effects of noise. We do not agree that the demarcation is required... We do not see why a demarcation zone should be imposed on our land, when it does not apply to the land next door...

...We do not support the restrictions on the proposed development of our land. We think they are unnecessarily restrictive, and not justified by the current surrounding uses...

...There is a demand for rural-residential land. We can provide it without reducing the amount of rural land in the area, and without reducing the capacity of the land to be used for tourist uses..."

Comment:

The noise demarcation line has been proposed to restrict residential development encroaching on the existing Morris Park Speedway and reduce the potential for land use conflicts to occur.

The information provided in respect of the restrictions on the future subdivision of part of the land are provided to ensure the subdivision has minimal impact on adjoining and adjacent developments and to ensure that the Planning Proposal is not unreasonably impacted through any recognised constraints on adjoining and adjacent land.

No further amendments to the Planning Proposal are considered necessary as a result of this submission.

Submission 5 – Mr Joshua Black

A summary of the submission as provided by Mr Black is as follows:

- *“One of the best parts of this Planning Proposal is to make Dwelling Houses permissible within the zone. This is long overdue and vital to any hope to reinvigorate the Camp Road precinct;*
- *At some stage serious consideration needs to be given to removing the SP3 Tourist zoning. Camp Road has a lengthening list of failed tourist ventures;*
- *The only other part of this Planning Proposal that I will comment on is the excessive size of the 5ha Minimum Lot Size portion. A uniform 2ha MLS would be large enough for any tourist experience that may be viable in the tourist death-zone that is Camp Road.”*

Comment:

Council notes the comments made by Mr Black and acknowledges that they are generally supportive of the Planning Proposal. The 5ha minimum lot size prescribed for the land adjoining Camp Road is consistent with the adopted Camp Road Structure Plan. The 5ha lot size would allow the potential for tourist related activities to occur adjacent to Camp Road throughout the overall Camp Road Precinct given the likely type and size of tourist related activities, which could occur in the future.

No further amendments to the Planning Proposal are considered necessary as a result of this submission.

3. State Agency Consultancy

The Gateway Determination as provided by the DPIE required Council to undertake consultation with the following State Government Agencies:

- Department of Planning, Industry and Environment – Natural Resources Access Regulator;
- Department of Planning, Industry and Environment Biodiversity and Conservation Division;
- Transport – Roads and Maritime Services;
- Department of Planning, Industry and Environment – Taronga Western Plains Zoo;
- Department of Planning, Industry and Environment – Environmental Protection Authority;
- Department of Planning, Industry and Environment – DPI Agriculture; and
- NSW Rural Fire Service.

The following information details the issues raised in the submissions, including a relevant comment. A copy of the State Agency submissions are provided as **Appendix 3**.

Submission 1 – Department of Planning, Industry and Environment – Natural Resources Access Regulator.

A summary of the submission from the Department of Planning, Industry and Environment, Natural Resources Access Regulator is as follows:

- *“...NRAR advises that a future proposed land use needs to consider the requirement for buffers to these watercourses as specified in the “Guidelines for Controlled Activities on Waterfront Land (NRAR 2018)”.*
- *It is unclear in the information provided how the subject land is to be serviced for water and sewer. NRAR is supportive of reticulated sewer and water to ensure demands can be met and to mitigate local impacts from water supply access and sewage disposal.*
- *If on-site servicing is proposed it is recommended this be considered at the rezoning stage due to the proposal including varying lot sizes to address sewage disposal and water access. In regards to water supply it is recommended the*

potable and non-potable demands be confirmed and a sustainable source of suitable quality be confirmed...

- *NRAR advises that should groundwater be proposed as a water source, the 250m distance condition between bore and a contamination source (ie. A sewage management system) be complied with. Addressing this distance condition can determine the MLS, which would be in the vicinity of 5ha.*
- *It is unclear how the proposed land use and lot sizes will increase the intensification of stormwater management within the subject site and downstream. It is recommended a study be completed to assess the potential increase in stormwater discharge, the associated impact on watercourses and downstream landholders and the requirement for mitigation measures."*

Comment:

Council acknowledges comments provided by NRAR in respect of buffers to existing watercourse which traverse the subject land. It is noted that these matters will be addressed as part of the Development Application process and may result in an integrated development assessment in accordance with S4.46 under the Environmental Planning and Assessment Act 1979.

The Camp Road Structure Plan identifies that existing infrastructure is available via a sewerage pump station located adjacent to the subject site and has direct access to reticulated water supply via Rifle Range Road. The limited capacity of the sewerage pump station may mean that additional development would require onsite sewerage management. The suitability of this infrastructure would be considered as part of the Development Application and Construction Certificate stages.

Council notes comments made in respect of groundwater use and reaffirms the Proposal's intent to utilise existing reticulated water connections. It is also acknowledged that the proposal may potentially intensify stormwater runoff both onsite and downstream. It is noted that these potential impacts will be addressed as part of the Development Assessment Process.

Submission 2 – Department of Planning, Industry and Environment - Biodiversity and Conservation Division.

A summary of the submission from the Department of Planning Industry and Environment, Biodiversity and Conservation Division is as follows:

"...the Biodiversity Conservation Act 2016 and Biodiversity Conservation Regulation 2017 (section 7.1) will apply to the subdivision development application.

When assessing subdivisions, the consent authority must consider the clearing of native vegetation required, or likely to be required, for the purpose for which the land is to be subdivided.

If the subdivision impacts native vegetation and exceeds the biodiversity offsets scheme threshold, a biodiversity development assessment report will be required to assess and calculate the biodiversity offset credit requirement.

Biodiversity offsets would be calculated and secured in accordance with the Biodiversity Conservation Act 2016 for the subdivision. Once this is done, no further offsets are required for subsequent development of the land that is within the approved subdivision."

Comment:

Council notes the comments made by the Department of Planning, Industry and Environment, Biodiversity and Conservation Division. The majority of vegetated land is located east of the proposed noise line where residential development will be prohibited. Further consideration of the potential impacts on biodiversity will be addressed further as part of the Development Assessment process.

Submission 3 – Transport for NSW

A summary of the submission from Transport for NSW is as follows:

"...Access for the future subdivision is to be provided via a road other than the Newell Highway...

...No new accesses are to be provided via the Newell Highway in particular for lots 38L, 39L and 43L shown in the structure plan...

...The safety, efficiency and ongoing operation of the Newell Highway at this location need not to be adversely affected at all by future developments of this type having regard to the factors outlined in Clause 101 (2)(b)(i) to (iii) of the ISEPP.

Forecasting project related traffic volumes and subsequent traffic impacts for the intersections at Camp Road and Obley Road and Newell Highway and Camp Road including consideration of appropriate intersection upgrade(s) should accompany any future development application for this proposal..."

Comment:

The subject land is located at 4L Camp Road, Dubbo with direct road access provided from Camp Road. The subject site does not adjoin the Newell Highway and would not be connected directly with the Newell Highway as part of any future residential subdivision.

The indicative proposal estimates an additional 30 dwellings on the subject site. The potential traffic volumes and traffic impacts for the Newell Highway and Obley Road will be addressed as part of the Development Approvals process.

Submission 4 – Department of Planning, Industry and Environment – Environmental Protection Authority.

A summary of the submission from the Department of Planning, Industry and Environment, Environmental Protection Authority is as follows:

“...The EPA responded to the draft Camp Road Structure Plan on 11 September 2019, and recommended that a suitable buffer be determined based on noise impacts from Morris Park Speedway operating being below $L_{Aeq,T}$ 45dB(A) outside any future residence.

The EPA has reviewed the addendum and notes that the recommendations of the EPA have been adopted through the implementation of the LEP Acoustic Mitigation Control Clause and has no further specific comments to make...”

Comment:

Council notes that no further comments were made by the Environmental Protection Authority.

Council has also contacted the following State Government Agencies as a component of the public exhibition process:

- Department of Planning, Industry and Environment – DPI Agriculture;
- NSW Rural Fire Service; and
- Department of Planning, Industry and Environment – Taronga Western Plains Zoo.

As per condition 3 of the Gateway Determination, the State Agencies were to be given at least 21 days to comment on the Planning Proposal. The Planning Proposal was placed on public exhibition on 18 December 2019 and concluded on 7 February 2020.

A comment has not been received from any of the abovementioned State Agencies. It is recommended that the Planning Proposal be adopted by Council and that a request for drafting be sent to the Department of Planning, Industry and Environment.

4. Legal Drafting of Local Environmental Plan

Subject to endorsement of the Modified Planning Proposal by Council, a request will be provided to the Department of Planning, Industry and Environment to prepare the draft Dubbo Local Environmental Plan 2011 under Section 3.36 of the Environmental Planning and Assessment Act, 1979.

The Department will liaise with Parliamentary Counsel about the content of the draft amendment. Once the content has been finalised, an Opinion stating that the Plan can be made will be provided to Council.

Following consideration of the Opinion, Council will be required to make a request to the Department to arrange for the Plan to be made. Once the Plan is made, the Department will request Parliamentary Counsel to notify the Plan on the NSW legislation website.

SUMMARY

A Planning Proposal was lodged on 23 September 2016 by consultants, Doherty Smith and Associates on behalf of the land owner, Mrs L K Bender in respect of land at Lot 8 DP 1063425, 4L Camp Road, Dubbo.

The Planning Proposal seeks to undertake an amendment to the Dubbo Local Environmental Plan 2011 to facilitate the development of a subdivision on the subject land and mitigate potential land use conflicts through additional planning controls.

This report includes the results of public exhibition and a recommendation that the Modified Planning Proposal, provided as **Appendix 1**, be adopted.

Appendices:

- | | | |
|-------------------|---|-------------------------------|
| 1 | Modified Planning Proposal - 4L Camp Road Dubbo | Provided under separate cover |
| 2 | Submissions - 4L Camp Road Dubbo | Provided under separate cover |
| 3 | State Agencies Submissions - 4L Camp Road Dubbo | Provided under separate cover |



DUBBO REGIONAL
COUNCIL

REPORT: Draft Local Strategic Planning Statement

AUTHOR: Manager Growth Planning
REPORT DATE: 9 March 2020
TRIM REFERENCE: ID20/151

EXECUTIVE SUMMARY

The Environmental Planning and Assessment Act, 1979 (EP&A Act) requires each Council in New South Wales (NSW) to prepare a Local Strategic Planning Statement for the respective LGA. The Statement must be reviewed and updated every seven (7) years and is required to be endorsed by the Department of Planning, Industry and Environment (DPIE).

The draft Local Strategic Planning Statement (LSPS) (**Appendix 1**) is based on a 20 year vision for land use planning in the Dubbo Regional Local Government Area (LGA). The LSPS represents Council's existing local strategic planning direction and assists in reviewing existing local land use strategies. The Statement will provide the foundations for future strategic planning and the legislative framework required to create synergies between local strategic plans and regional strategic plans.

The Dubbo Local Strategic Planning Statement (LSPS) plans for the community's economic, social and environmental land use needs over the next 20 years.

The purpose of the LSPS is to:

- Provide a 20-year land use vision for the Dubbo Regional LGA;
- Outline the characteristics that make our area unique;
- Identify shared values to be enhanced or maintained;
- Direct how future growth and change will be managed;
- Prioritise changes to planning rules in a comprehensive LEP (combining the Wellington and Dubbo LEPs) and Council's DCPs;
- Implement the Region Plan as relevant to the LGA; and,
- Identify where further detailed strategic planning may be needed.

Additionally, Council at its Ordinary Meeting held on 27 May 2019 considered rural land planning and the draft Rural Issues Paper. The draft Rural Issues Paper (**Appendix 2**) represents stage 1 of a review process of a new Rural Land Strategy for the Dubbo Region. Council resolved to place the draft Rural Land Strategy on public display concurrently with Council's public and stakeholder engagement process for the preparation of the new Local Strategic Planning Statement for the Dubbo Regional Local Government Area.

It is recommended that the draft LSPS and Rural Issues Paper be placed on public exhibition for a period of not less than 28 days. During this period Council staff will be available to respond to community and stakeholder enquiries.

A further report detailing the results of public exhibition will be prepared for consideration by Council at its meeting on 25 May 2020.

FINANCIAL IMPLICATIONS

There are no financial implications arising from this report.

POLICY IMPLICATIONS

There are no policy implications arising from this report.

RECOMMENDATION

- 1. That the report from the Manager Growth Planning dated 9 March 2020 be noted.**
- 2. That the draft Local Strategic Planning Statement and Rural Issues Paper be placed on public display for a period of not less than 28 days.**
- 3. That following conclusion of the public exhibition process, a further report detailing the results of public exhibition be prepared for the consideration of Council.**
- 4. That the public exhibition period be conducted in alignment with the community engagement strategy contained within this report.**

Steven Jennings
Manager Growth Planning

BACKGROUND

The draft Local Strategic Planning Statement (LSPS) (**Appendix 1**) is based on a 20 year vision for the future of land use planning in the Dubbo Regional Local Government Area (LGA). The LSPS represents Council's existing local strategic planning direction and assists in reviewing existing local land use strategies. The Statement provides the foundations for future strategic planning and the legislative framework required to create synergies between local strategic plans and regional strategic plans.

The role of the LSPS is to inform and assist in any changes to Council's Local Environmental Planning instruments at the planning proposal stage and assist in justifying decisions made as part of the development assessment process. The Statement will aim to unify and link regional and local strategic plans and assist in identifying and filling any gaps that may exist.

The LSPS draws together and summarises planning priorities identified throughout state, regional, district and local strategic work. It provides the local context and local scale expression of actions and priorities from these plans.

REPORT

1. Environmental Planning and Assessment Act, 2018 (EP&A Act)

The EP&A Act requires each Council to prepare a LSPS. The Statement must be reviewed and updated every seven (7) years and will be endorsed by the Department of Planning, Industry and Environment (DPIE). Section 3.9 of the EP&A Act details the content that each LSPS must contain:

- **Content** – The basis for strategic planning in the area, having regard to economic, social and environmental matters;
- **Planning priorities** – The planning priorities for the area that are consistent with any strategic plan applying to the area and (subject to any such strategic plan) and applicable community strategic plan under Section 402 of the Local Government Act;
- **Actions** – The actions required for achieving those planning priorities; and,
- **Implementation** - the basis on which the Council is to monitor and report on the implementation of the actions.

Recent reform to the EP&A Act, have resulted in a shift towards strategic-led planning. The introduction of the LSPS will strengthen Council's role in strategic planning practices and provide the following benefits:

- Facilitate connections between existing policies used to implement land use changes within the LGA;
- Identify the community's future infrastructure and land use requirements based on demographic trends;

- Assist in justifying future decisions on changes to regional plans, CSP and other Council policies;
- Open up the opportunity for two way 'line of sight', top-down and bottom-up planning;
- Provide a tool for Councillors to utilise in consultation with the community on their priorities; and,
- Provide an avenue to prepare a strategic planning work program to inform the Long Term Financial Plan, Delivery Program and Operational Plan.

2. Strategic Context

The LSPS responds to a number of key strategic documents produced by the NSW State Government and Council, including:

- Central West and Orana Regional Plan 2036;
- Dubbo Regional Council Economic Profile 2019;
- Employment Lands Strategy 2019;
- 2040 Community Strategic Plan;
- Dubbo Urban Areas Development Strategy 1996 (Reviewed 2013);
- Dubbo Rural Areas Development Strategy 1995 (Reviewed 2015);
- Wellington Settlement Strategy 2012; and,
- Central Orana Regional Economic Development Strategy 2018 – 2022.

The LSPS has an intrinsic relationship to the 2040 Community Strategic Plan which has a similar but broader role in setting out how Council will work to meet the needs of our community. The planning priorities, strategic directions and actions in the LSPS provide the basis for decisions about how we will use our land resources and assets to achieve our community's broader goals.

The LSPS will also inform any changes to Council's Local Environmental Plan and assist in any amendment to Development Control Plans. The LSPS will assist in justifying decisions made as part of the development assessment process.

FIGURE 1: THE POSITION OF THE LOCAL STRATEGIC PLANNING STATEMENT WITHIN THE STRATEGIC PLANNING HIERARCHY.



Source: NSW Department of Planning and Environment 2018, *Local Strategic Planning Statements: Guidelines for Councils*

3. Proposed LSPS Framework

The draft LSPS has been prepared in six (6) sections, including:

- About the Plan;
- Context;
- Consultation;
- Our Vision;
- Planning Themes and Priorities; and,
- Implementation, monitoring and reporting.

(a) About the Plan

The Dubbo Local Strategic Planning Statement (LSPS) plans for the communities economic, social and environmental land use needs over the next 20 years.

The Statement sets land use planning priorities to ensure that our Local Government Area (LGA) can thrive both now and in the future, and that we continue to work towards our vision articulated in the 2040 Community Strategic Plan:

“In 2040 we will celebrate our quality of life, the opportunities available for us to grow as a community, our improved natural environment, and being recognised as the inland capital of regional NSW.”

The purpose of the LSPS is to:

- Provide a 20-year land use vision for the Dubbo Regional LGA;
- Outline the characteristics that make our area unique;
- Identify shared values to be enhanced or maintained;
- Direct how future growth and change will be managed;
- Prioritise changes to planning rules in a comprehensive LEP (combining the Wellington and Dubbo LEPs) and Council’s DCPs;
- Implement the Region Plan as relevant to the LGA; and,
- Identify where further detailed strategic planning may be needed.

(b) Context

The Dubbo Regional Local Government Area (LGA) is located within the Central West and Orana region of NSW and currently has a population of over 52,000 people. The Dubbo Regional LGA includes the city of Dubbo, the town of Wellington and the villages of Geurie, Wongarbon, Stuart Town, Mumbil, Ballimore and Eumungerie. The LGA comprises an area of 7,536km² and occupies part of the Central Western Plains of NSW

Dubbo Opportunities:

- Major centre in regional NSW, providing a range of services to a catchment of over 120,000 people;

- Strategic location at the junction of the Golden, Newell and Mitchell highways;
- Connections offered by the Dubbo City Regional Airport to Sydney, Brisbane, Melbourne and Newcastle;
- The Main Western Rail Line provides connections for both passengers and freight to Sydney and beyond;
- Close proximity to the Brisbane to Melbourne Inland Rail; and,
- One of the highest take-up rates for solar energy provision in Australia.

Wellington sits in a geographically unique position with three (3) regional centres within an hour's drive. Orange and Mudgee are approximately half an hour and Dubbo approximately 45 minutes. This unique location affords Wellington a number of opportunities for continued growth in the next 20 years.

Wellington Opportunities:

- Geographically strategic location within a short drive from three regional cities, Orange, Mudgee and Dubbo;
- Wellington town centre is a central service hub that provides an attractive built and natural environment for locals and visitors;
- Strong tourist industry which can be further enhanced; and
- Distinctive character as a close knit community with an emphasis on cultural arts.

(c) Consultation

This draft LSPS has been developed based on a range of consultation exercises undertaken by Council. This included the 2040 Community Strategic Plan in addition to other targeted consultation undertaken during the preparation of recent land use strategy reviews, including the Dubbo Employment Lands Strategy.

Following Council's consideration, the draft LSPS will be placed on public display for a period of no less than 28 days and Council officer will undertake intensive consultation in Dubbo, Wellington and across the Villages. In addition, Council will also undertake "pop-up" and other consultation activities.

d) Our Vision

The vision for the Dubbo region, is for the region to grow as a key strategic centre, to be a place with a strong community spirit, a key centre for economic activity including business and industry, and a centre for education, servicing a significant population.

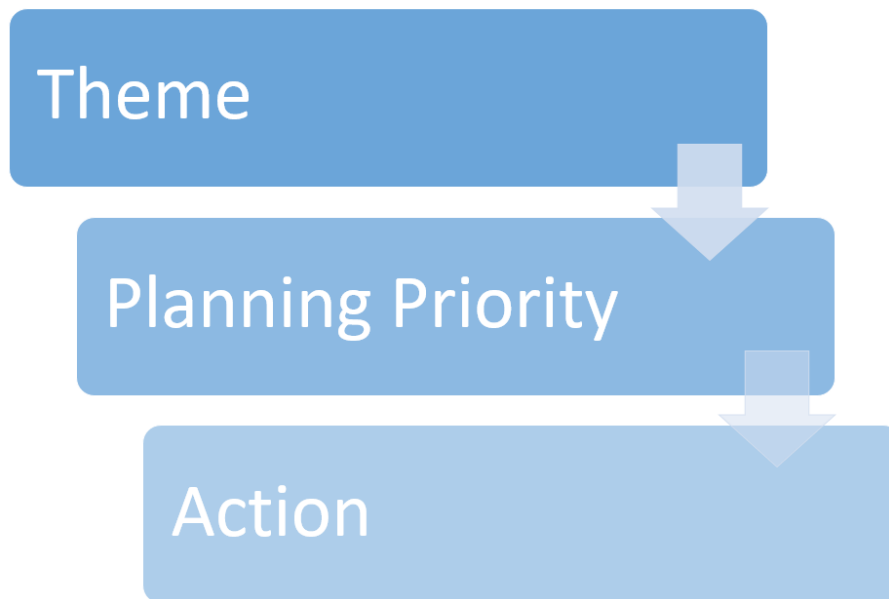
This LSPS looks forward 20 years to identify what is needed to build a strong Local Government Area and how this can be delivered. Together as a community we have a combined strength and focus which will ensure the LGA continues to prosper, provide an excellent and affordable quality of life for residents and visitors, whilst striving to continue to be a best practice local government model for regional Australia.

e) Planning Themes and Priorities

This Section of the LSPS includes the draft Planning Themes and Priorities that are proposed to be included in the draft LSPS.

The LSPS contains a hierarchy of Themes, Planning Priorities and Actions. There are five (5) themes include: Infrastructure, Economy, Housing, Liveability and Sustainability. The themes are focus areas which filter into a Planning Priority. Planning Priorities are strategies which Council intend to achieve. Actions are essentially a roadmap of how Council will achieve the Planning Priorities. The LSPS hierarchy is shown below in Figure 2.

Figure 2: LSPS hierarchy of themes, Planning Priorities and Actions.



The Themes and Planning Priorities proposed are listed in the below table.

Theme	Priorities
Infrastructure	Planning Priority 1: Plan for the delivery of infrastructure to support growth Planning Priority 2: Promote and provide digital Infrastructure Planning Priority 3: Promote renewable energy generation
Economy	Planning Priority 4: Reinforce the town centres of Wellington and Dubbo Planning Priority 5: Protect and enhance our agricultural industries and agribusiness Planning Priority 6: Continue to support the Dubbo Heath, Education and Well-Being precinct Planning Priority 7: Continue to support and grow our tourism industry Planning Priority 8: Ensure supply of employment generating land
Housing	Planning Priority 9: Provide diversity and housing choice to cater for the needs of the community Planning Priority 10: Improve the affordability of housing Planning Priority 11: Provide for growth in villages Planning Priority 12: Create sustainable and well-designed neighbourhoods Planning Priority 13: Manage R5 zoned land
Liveability	Planning Priority 14: Create high quality open space Planning Priority 15: Protect areas of high environmental value and significance Planning Priority 16: Recognise, protect and celebrate heritage Planning Priority 17: Acknowledge and embrace Aboriginal culture
Sustainability	Planning Priority 18: Develop resilience to climate change Planning Priority 19: Create an energy, water and waste efficient city Planning Priority 20: Protect and enhance rural lands

f) Implementation, monitoring and reporting

The LSPS will communicate the long-term land use strategy for Dubbo Regional LGA over a 20-year planning horizon. To realise this vision, a series of amendments to other Council plans which provide the delivery framework for Council's strategic planning may be required. Proposals to change zoning and planning controls will be tested against the priorities and policies of this Statement.

Council will monitor, review and report on its LSPS to ensure that its planning priorities are being achieved.

Council will use the existing Integrated Planning and Reporting (IP&R) framework under the Local Government Act 1993 for the purpose of monitoring implementation of the LSPS.

5. Rural Issues Paper

Council at its meeting on 27 May 2019 considered rural land planning and a draft Rural Issues Paper. The draft Rural Issues Paper (**Appendix 2**) represents stage 1 of a review process of a new Rural Land Strategy for the Dubbo Regional LGA. Council resolved:

- “1. That the report of the Manager Strategic Planning Services dated 29 April 2019 be noted.*
- 2. That the draft Rural Issues Paper, provided attached here in Appendix 1, be adopted for the purposes of public exhibition and stakeholder consultation only.*
- 3. That the draft Rural Issues Paper (Appendix 1) be placed on public display for a period of not less than 28 days.*
- 4. That the draft Rural Issues Paper (Appendix 1) be placed on public display concurrently with Council’s public and stakeholder engagement process for the preparation of the new Local Strategic Planning Statement for the Dubbo Regional Local Government Area.*
- 5. That following completion of the public exhibition process, a further report be presented to Council for consideration addressing the outcomes of the public exhibition period and any submissions received in respect of the draft Issues Paper (Appendix 1).*
- 6. That the process for the preparation of a Rural Strategy for land within the former Wellington Local Government Area and for the preparation of a review of the Dubbo Rural Areas Development Strategy, as included in the report, be endorsed by Council.*
- 7. That the Local Strategic Planning Statement development process be considered by Council at a Councillor Workshop.”*

Given the overall synergies between the LSPS and rural planning, it is considered appropriate for the draft Issues Paper to be placed on display concurrently with and be part of Council’s consultation exercises towards preparation of the LSPS.

The issues paper includes a review of the large lot residential lifestyle opportunities in the Dubbo Regional LGA and considers potential investigation areas for the R5 Large Lot Residential Zone. Expansion should consider balancing the conflict between maintaining the integrity of Biophysical Strategic Agricultural Land and providing opportunities for growth in the R5 zone that is sequential. Figure 3 identifies current R5 zoned land, Biophysical Strategic Agricultural Land and investigation areas in red.

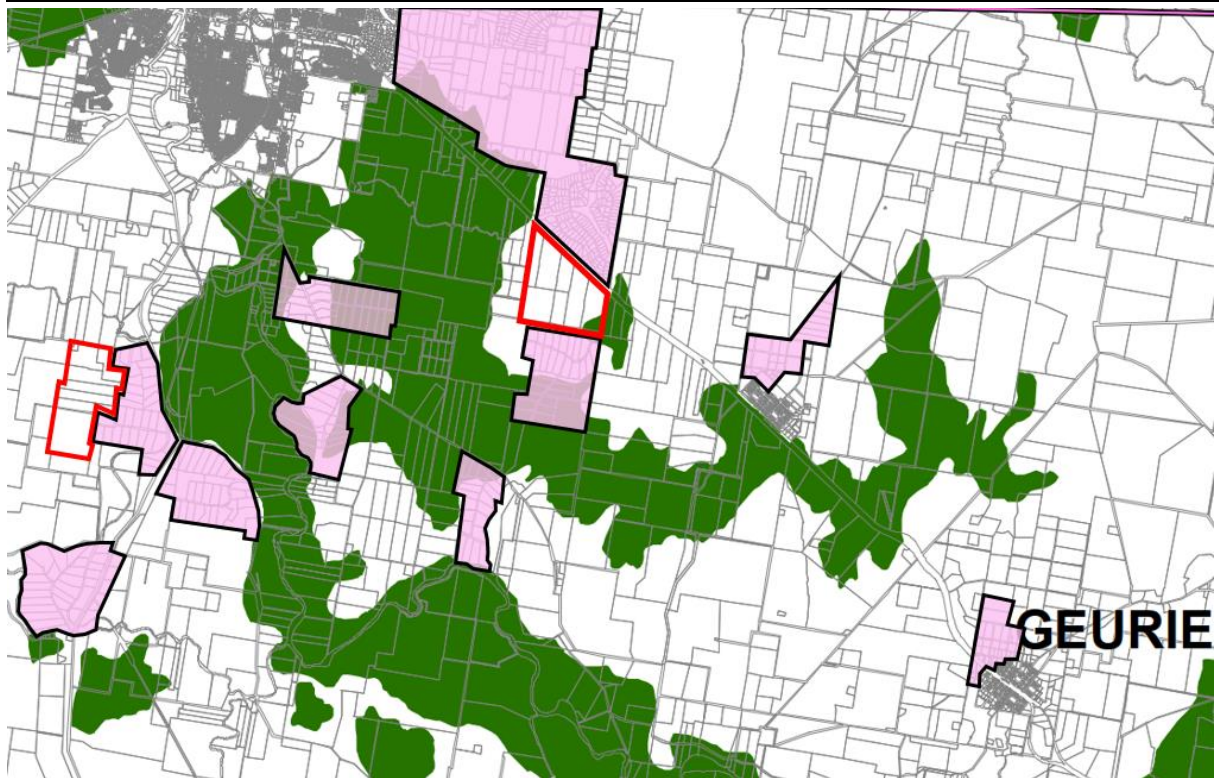


Figure 3: Large Lot Residential land zoned, Biophysical Strategic Agricultural Land and investigation areas for expansion.

In accordance with Council's recommendation the draft Rural Lands Issues Paper will be placed on public exhibition concurrently with the draft Local Strategic Planning Statement. This will allow the community to make submissions on both the documents.

6. Community Engagement Strategy

This section provides details in regards to how Council will facilitate community engagement for the draft LSPS and Rural Issues Paper. The role of community engagement is to ensure all stakeholders have the ability to review the draft documents and provided submissions to Council. The strategy will facilitate the public exhibition process for the draft document during which further comment and submissions are invited.

The community engagement strategy has the following objectives:

- Ensure the community are aware of their opportunities to be involved in the feedback of the draft LSPS and Rural Issues Paper;
- Identify key issues and priorities for stakeholders and the community based on geography, demographic and stakeholder groups;
- To provide opportunity for Council and the community to work together to ensure priorities are being delivered for the Dubbo Region;
- Raise awareness with all different groups of stakeholders; and,
- Maximise participation of all stakeholders by using engagement activities and locations appropriate to the local community.

To achieve these objectives, Council staff will undertake the following consultation:

Channel
Media Releases
Social Media Posts
Daily Liberal
Wellington Times
Mailbox shopper
Dubbo Photo News
Drop-in session in shopping centres
Stakeholder workshop sessions

In addition, the draft documents will be made available through Council's official channels as follows:

- Council column;
- Council website;
- Council Facebook;
- Council community e-newsletter;
- Dubbo and Wellington Council administration buildings; and,
- Macquarie Regional Library.

It is recommended that the draft LSPS and Rural Issues Paper be placed on public exhibition from Tuesday 24 March 2020 to Tuesday 21 April 2020. During this period Council staff will be available to respond to community and stakeholder enquiries.

7. Future Direction

The EP&A Act required that the LSPS is adopted before the beginning of the 2020/2021 financial year. In addition, it requires that the draft LSPS is placed on public exhibition for a period of not less than 28 days.

Subject to adoption by Council, the draft document will be placed on public exhibition for a period of not less than 28 days to seek feedback from the community.

A further report detailing the results of public exhibition will be prepared for consideration by Council at its meeting on 25 May 2020.

SUMMARY

The EP&A Act requires each Council to prepare a LSPS for the respective LGA. The statement must be reviewed and updated every seven (7) years and will be endorsed by the Department of Planning, Industry and Environment (DPIE).

The role of the LSPS is to inform any changes to Council's Local Environmental Planning instruments at the planning proposal stage and assist in justifying decisions made as part of the development assessment process. The statement will aim to unify and link regional and local strategic plans and assist in identifying and filling any gaps that may exist.

It is recommended that the draft LSPS and Rural Issues Paper be placed on public exhibition from Tuesday 24 March 2020 to Tuesday 21 April 2020. During this period Council staff will be available to respond to community and stakeholder enquiries.

A further report detailing the results of public exhibition will be prepared for consideration by Council at its meeting on 25 May 2020.

Appendices:

- | | | |
|------------|--|-------------------------------|
| 1 ➡ | Draft Local Strategic Planning Statement | Provided under separate cover |
| 2 ➡ | Draft Issues Paper | Provided under separate cover |



DUBBO REGIONAL
COUNCIL

REPORT: Temporary Workers Accommodation - Wellington

AUTHOR: Manager Growth Planning
REPORT DATE: 9 March 2020
TRIM REFERENCE: ID20/157

EXECUTIVE SUMMARY

Council, at its Ordinary Meeting held on 25 November 2019 adopted a Notice of Motion regarding the potential for Council to make land in Wellington available for temporary accommodation purposes. The Notice of Motion is as follows:

- “1. That the Chief Executive Officer investigate the possibilities of making land available in the Wellington township to help facilitate the construction of temporary accommodation with a report to be presented at the February 2020 Council meeting.
2. That such land could include market square or any other sites that council sees suitable for this type of accommodation arrangement.
3. That any such construction on this council owned or managed land would be of a temporary nature and not be undertaken by council.”

Council staff have undertaken preliminary investigations in respect of five sites that could facilitate the location of temporary workers accommodation. These sites could be used individually or combined with other sites.

FINANCIAL IMPLICATIONS

There are no financial implications arising from this report.

POLICY IMPLICATIONS

There are no policy implications arising from this report.

RECOMMENDATION

That Council notes the report provided by the Manager of Growth Planning.

Steven Jennings
Manager Growth Planning

BACKGROUND

Council, at its Ordinary Meeting held on 25 November 2019 adopted a Notice of Motion regarding the potential for Council to make land in Wellington available for temporary accommodation purposes. The Notice of Motion is as follows:

- “1. That the Chief Executive Officer investigate the possibilities of making land available in the Wellington township to help facilitate the construction of temporary accommodation with a report to be presented at the February 2020 Council meeting.
2. That such land could include market square or any other sites that council sees suitable for this type of accommodation arrangement.
3. That any such construction on this council owned or managed land would be of a temporary nature and not be undertaken by council.”

REPORT

On 25 November 2019, Council adopted a Notice of Motion regarding the provision of Council land to facilitate the construction of private temporary workers accommodation. It is believed that the accommodation may be related to the construction phase of a solar farm.

1. What is temporary workers accommodation?

Short term workers accommodation is often used to house workers associated with the construction phase of a major project where permanent local accommodation is not available. The structures are usually transportable and easily moved.

Figure 1: Blayney temporary workers village for Cadia Mines



Source: Ted Wilson & Sons, 1999

2. Impacts

Temporary workers accommodation may deliver a means to address a temporary peak demand for local housing, however such developments can have significant negative adverse impact on established towns, villages and urban areas including:

- Placing pressure on existing infrastructure, such as water and sewer
- Existing services such as health and emergency services
- Traffic impacts associated with a rapid concentration of workers in one location
- Cumulative impacts where there is more than one such development
- Site decommissioning/rehabilitation issues
- Changes to the social structure of a town

Balancing the need to deliver temporary housing quickly with the potential impacts of temporary housing villages is a challenge, however it is considered the responsibility of the solar farm operator to make appropriate arrangements for its construction phase including workforce accommodation.

3. Legislative Context

In accordance with the provisions of the Wellington Local Environmental Plan (LEP) 2012, temporary workers accommodation is defined as *'tourist and visitor accommodation'* and whilst it is permissible in several zones, it is not a permissible form of development in the RU1 Primary Production or R2 Low Density Residential Zone.

A Development Application is required to be lodged with Council for the construction of *'tourist and visitor accommodation'*. If it is located on Council owned land and has a capital value of over \$5 million or if Council has entered into an arrangement relating to the development (other than for the purposes of developer contributions) it is required to be determined by the Western Joint Regional Planning Panel.

A Planning Proposal may need to be lodged with Council to amend the Wellington LEP 2012 if a temporary workers accommodation development is located in a zone where it is not permissible. The Planning Proposal would need to be endorsed by the State Government and be undertaken in accordance with the requirements of the *Environmental Planning and Assessment Act 1979*.

A key consideration for Council for any proposed temporary workers accommodation is to ensure such a development provides a positive lasting legacy for the community. This could be through the negotiation of a Planning Agreement and/or through such mechanisms that allow for future residential development on the land to be expedited.

4. Design

The site area for a temporary workers village needs to be sufficient for the development to be compatible with the scale and nature of its locality, the scale of facilities to be provided and its landscape setting.

As a general guide, a maximum bed density of 1 room per 50 - 100m² of site area is considered appropriate. Assuming accommodation for an entire project workforce is required, a minimum site area of 1.75 - 3.5ha would be required for 350 workers.

5. Options

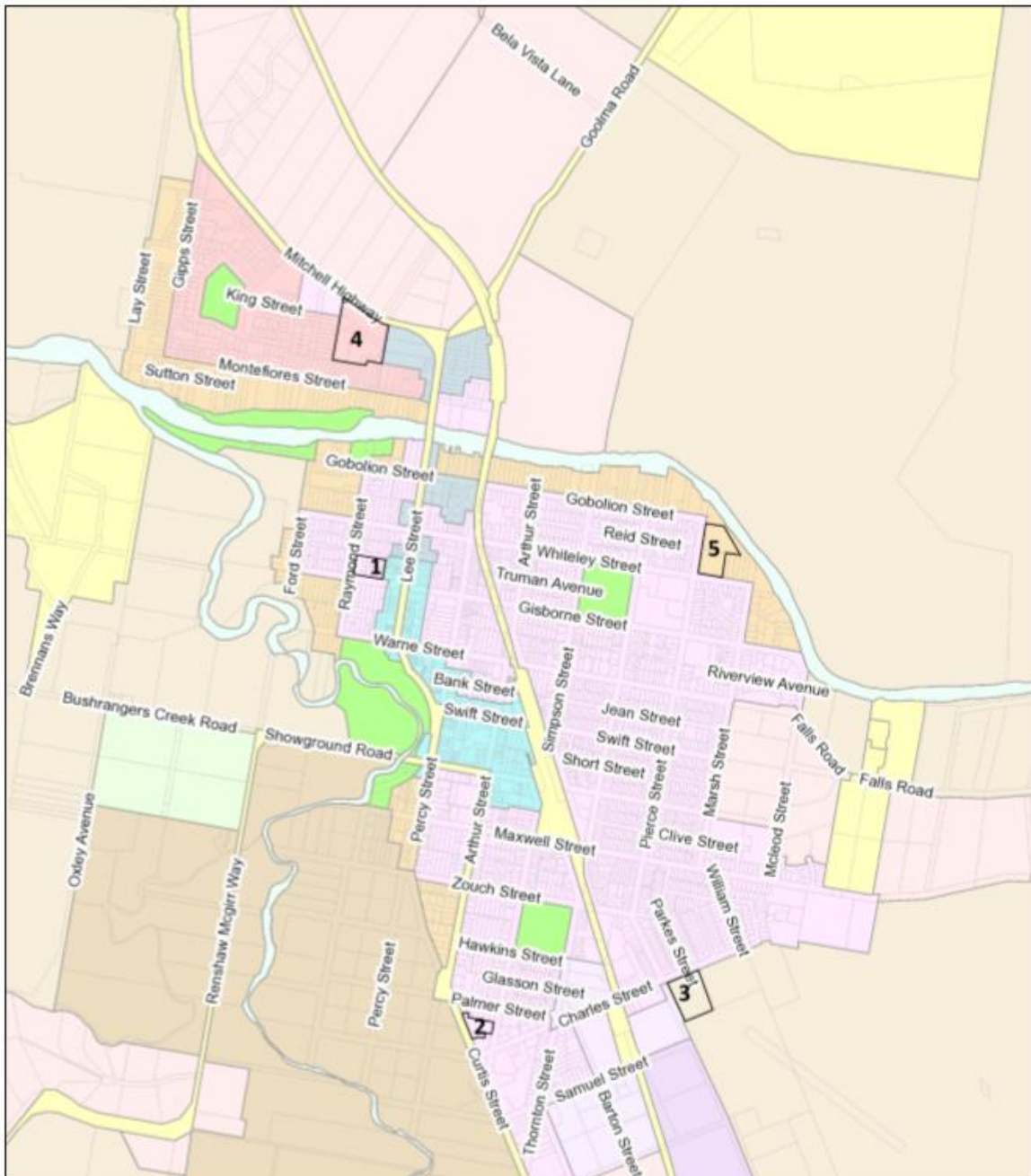
Council staff have undertaken preliminary investigations in respect of five sites that could facilitate the location of temporary workers accommodation. These sites could be used individually or combined with other sites. It should be noted that not all sites listed below are owned by Council. A site comparison table is provided below:

Table 1. Preliminary Site Feasibility Comparison

Site	Address	Owner	Size ha	Zone	Adjoining	Other Comments
1	Market Square 26 Gisborne Street	NSW Government	0.96	R1 General Residential	Local centre Residential	No natural hazards identified. Small site. Operational land. Requires re-classification in accordance with the <i>Local Government Act 1993</i> including exhibition and a public hearing chaired by an independent party. Opportunity to enter into a VPA to bring additional residential development on-line, sooner than would otherwise occur. Requires relocation of girl guides hall.
2	Caravan Park 44 Curtis Street	Private	0.757	R1 General Residential	Residential Opposite agriculture	Small site. Currently occupied. Partially flood prone. Could provide some support accommodation.
3	174 Pierce Street	Council	2.25	RU1 Primary Production	Light industrial Residential Agriculture	No natural hazards identified. Requires LEP amendment as <i>tourist and visitor accommodation</i> is prohibited in RU1 Zone.
4	24 Montefiore Street	Private	4.3	R2 Low Density Residential	Business Highway Residential	No natural hazards identified. Requires LEP amendment as

Site	Address	Owner	Size ha	Zone	Adjoining	Other Comments
						tourist and visitor accommodation is prohibited in R2 Zone.
5	4 Pierce St and 18 Pierce Street	Private	2.27	E3 Environmental Management	Residential River	Requires LEP Amendment 4 Pierce Street partially flood prone.

Figure 1. Preliminary Site Map



SUMMARY

The construction phase of a major solar farm requires the provision of workers accommodation. Given the significant impacts associated with the temporary workers villages, it is Council's preference that this accommodation be provided by the solar farm operator in the form of permanent accommodation and/or construction phases are planned around the availability of permanent accommodation and/or options for transport from nearby villages is explored.

Council has investigated the potential use of five sites for the location of temporary workers accommodation. If a Council site is used, council should seek to negotiate a Planning Agreement in accordance with the *Environmental Planning and Assessment Act 1979* whereby the subject site is developed as a residential subdivision following decommissioning, leaving a lasting legacy for the Wellington township.

It is recommended that Council note the contents of this report.



DUBBO REGIONAL
COUNCIL

REPORT: Cities Power Partnership Program

AUTHOR: Organisational Sustainability
Coordinator
REPORT DATE: 4 March 2020
TRIM REFERENCE: ID20/142

EXECUTIVE SUMMARY

At the Ordinary Council meeting held 24 February 2020 it was resolved in part that;

- “3. *That the Chief Executive Officer report back by the March 2020 meeting of Council with a report addressing the process for Council joining the Cities Powers Partnership Program and the Cities Power Partnership Program Pledge that Council will strive to achieve.*”

This report will address the process for Council to join the Cities Power Partnership Program and the Cities Power Partnership Program Pledge that Council will strive to achieve.

FINANCIAL IMPLICATIONS

There are no financial implications arising from this Report as joining the Cities Power Partnership (CPP) Program is at no cost. Council however may decide to provide a donation to the Program and this can be done at any time. Any actions required to meet the CPP Program Pledge are already included within Council’s recently adopted *Energy Strategy and Implementation Plan 2020 – 2025* and will be incorporated into, and budgeted within, Council’s four year Delivery Plan and one year Operational Plan.

POLICY IMPLICATIONS

There are no policy implications arising from this report. Any actions required to meet the Cities Power Partnership Program Pledge are included within Council’s recently adopted *Energy Strategy and Implementation Plan 2020 – 2025*.

RECOMMENDATION

- 1. That the report by the Organisational Sustainability Coordinator, dated 4 March 2020 be noted.**
- 2. That Council determine whether it would like to become a member of the Cities Power Partnership Program.**
- 3. That Council agree to the five key actions nominated within this report, should membership be supported, to form its Cities Power Partnership Program Pledge.**

Catriona Jennings

Organisational Sustainability Coordinator

BACKGROUND

At the Ordinary Council meeting held 24 February 2020 it was resolved in part that;

“3. That the Chief Executive Officer report back by the March 2020 meeting of Council with a report addressing the process for Council joining the Cities Powers Partnership Program and the Cities Power Partnership Program Pledge that Council will strive to achieve.”

REPORT

What is the Program?

Launched in mid-2017 the Cities Power Partnership (CPP) is Australia’s largest local government climate network, made up of 123 councils from across the country, representing almost 11 million Australians. Over one third of all NSW councils, or 46 out of 128 NSW councils, are members of the Program. *Figure 1* lists the current CPP member councils from NSW, including the councils of Albury, Wagga Wagga, Orange, Bathurst, and Parkes.

The Cities Power Partnership Program brings together local governments from around the country to accelerate Australia’s transition to a renewable energy future. Those who join the partnership pledge are supported to undertake five key actions across renewable energy, energy efficiency, sustainable transport and working together.

Figure 1: Current CPP member councils from NSW

ACT	
<ul style="list-style-type: none">• Canberra	
NSW	
<ul style="list-style-type: none">• Albury City Council• Bathurst Regional Council• Bayside Council• Bega Valley Shire• Bellingen Shire Council• Blacktown City Council• Blue Mountains City Council• Broken Hill City Council• Byron Shire Council• City of Canterbury-Bankstown• Central Coast Council• Coffs Harbour• Cumberland Council• Eurobodalla Council• Georges River Council• Hawkesbury City Council• Hornsby Shire Council• Inner West Council• Kiama Council• Ku-ring-gai Council• Lane Cove Council• Lismore City Council• Mosman Council• MidCoast Council• Muswellbrook Shire Council• Nambucca Shire Council• The City of Newcastle• Northern Beaches Council	<ul style="list-style-type: none">• North Sydney Council• Orange City Council• Parkes Shire Council• City of Parramatta• Penrith City Council• Port Macquarie-Hastings• Randwick City Council• City of Ryde• Shellharbour City Council• Shoalhaven City Council• City of Sydney• Tweed Shire• Upper Hunter Shire Council• City of Wagga Wagga• Waverley Council• Willoughby Council• Wingecarribee Shire• Woollahra Municipal Council
	QLD
	<ul style="list-style-type: none">• Brisbane City Council• Bundaberg Regional Council• Cairns Regional Council• Douglas Shire Council• Ipswich City Council• Livingstone Shire Council• Logan City Council• Mackay Regional Council• Noosa Shire Council• Sunshine Coast Council

What are the benefits to Council?

Knowledge and Resources:

- Partners will have ongoing access to the knowledge hub, reporting tool, webinars with domestic and international experts.

Connect, Share and Problem Solve:

- Power Partners will be buddied within and across state borders to deepen knowledge sharing across joint project areas of interest.
- Councils can also be connected with their local community energy group and/or relevant local organisations who can help with implementation of key actions.
- Councils who are already leading will play an important knowledge sharing role with other partners.
- Partners are brought together to celebrate the high achieving towns and cities at the Power Partners Summit.

Grant Support:

- Power Partners will be assisted with applications for project funding, third party grants and renewable energy incentives as they become available.

Promote Success:

- Power partners and their local success stories will be profiled in the media by dedicated CPP team Media Advisors working with Council communications teams.
- Climate Councillors will travel to a range of communities across Australia to engage in community events and talk to councils.
- Success stories are continually celebrated in the media. The CPP annual awards, recognise and celebrate best practice project outcomes, collaborations and individual contributions.

Advocacy:

- According to the CPP, should any advocacy occur it is at the request of councils and only those councils who nominate to take part in the advocacy in question would be identified as part of this process.

Who runs it?

The CPP was founded by, and is an initiative of, the Climate Council (<https://www.climatecouncil.org.au>).

According to their website, the Climate Council is a not-for-profit organisation founded in 2013 via a large crowd-funding campaign creating an independent and 100% community-funded organisation. It seeks to provide actionable scientific information to the community and has produced over 80 peer-reviewed reports, briefing papers and fact sheets on extreme weather, climate solutions and international action. It relies on donations from the public and philanthropy which funds a small team of staff and volunteers who run the organisation, including expert researchers and communicators.

What's involved in joining?

Step 1:

Councils sign up to be a Power Partner.

Step 2:

Partners have six months to select *five key actions* from the Partnership Action Pledges and identify a point of contact within Council who will liaise with the Climate Council and work to implement the actions. Pledges are publicly profiled online.

Appendix 1 includes a copy of the Partnership Action Pledges (within Appendix A) and *Table 1* below includes a list of five possible pledges that Council could consider as part of its pledge. All five key actions are identified within Council's recently adopted Energy Strategy and Implementation Plan 2020 – 2025.

Table 1: Possible Partnership Action Pledges

Pledge	Key Action	Identified in Council's Energy Strategy and Implementation Plan 2020 - 2025	Progress Status
Renewable Energy 3	Install renewable energy (solar PV and battery storage) on council buildings.	Yes	Ongoing and action planned
Renewable Energy 5	Power council operations by renewable energy, and set targets to increase the level of renewable power for council operations over time.	Yes	Target set and action planned
Renewable Energy 15	Create a revolving green energy fund to finance renewable energy projects.	Yes	Action planned
Energy Efficiency 2	Adopt best practice energy efficiency measures across all council buildings, and support community facilities to adopt these measures.	Yes	Ongoing in relation to Council buildings and action planned
Energy Efficiency 3	Roll out energy efficient lighting across the municipality.	Yes	Ongoing, commenced LED upgrade to 90% of street lighting.

Step 3:

Partners are supported in achieving their nominated Pledge as defined in the Benefits section above.

Step 4:

Partners report on progress against key actions in a six monthly survey, following the submission of their five pledge items. Once five pledge items are completed Council may select another five pledge items to complete thus continually striving towards best practice.

What's the cost?

The Program is free to join, however donations are welcome.

The Program has been initially funded by the Climate Council, and the federal government's Australian Renewable Energy Agency (ARENA) grant (<https://arena.gov.au/projects/cities-power-partnership>) which will end in the next year or so. From this point the CPP Program will be looking at a new funding model yet to be determined (eg. fee to participate on a sliding scale or perhaps corporate/philanthropic funding).

SUMMARY

The Cities Power Partnership program brings together local governments from around the country to accelerate Australia's transition to a renewable energy future. Over one third of all NSW councils, or 46 out of 128 NSW councils, are members of the Program. Those who join the partnership pledge are supported to undertake five key actions across renewable energy, energy efficiency, sustainable transport and working together. The Program is free to join.

Appendices:

1⇒ [Information-for-Councils-2019 - Cities Power Partnership Program](#)



REPORT: Proposed changes to Waste Management Service Charge 2020/2021 Fees and Charges and Statement of Revenue

AUTHOR: Resource Recovery Performance Coordinator
REPORT DATE: 9 March 2020
TRIM REFERENCE: ID20/158

EXECUTIVE SUMMARY

Council is aiming to provide the flexibility to specifically and directly meet the segregated waste needs of the local business community, by allowing them to select the waste stream bins most relevant to their business.

The Waste Management Service Charge outlined in the current Revenue Policy does not permit a standalone service to commercial properties. This reduces Council's ability to engage commercial properties in the food organics and garden organics collection service that are utilising private waste services for their general waste and recycling disposals.

The promotion of waste segregation across commercial premises provides an opportunity for Council to increase diversion rates from landfill by strongly promoting the Food Organics and Garden Organics bins.

FINANCIAL IMPLICATIONS

The financial implications arising from this report depend on commercial properties reducing or removing services as a result of this change.

The potential financial implications are based on assumptions of the actions that may be taken by commercial properties. The potential loss resulting from this change may range from \$NIL to a maximum of \$22,778.00.

It is however proposed to offset any reduced income by actively targeting appropriate business with a view to increasing the take up of the Food and Garden Waste Service.

POLICY IMPLICATIONS

There are no policy implications arising from this report.

RECOMMENDATION

- 1. That the Waste Management Service Charge be removed from both the Fees and Charges and Statement of Revenue Policy for 2020/2021 and future years.**
- 2. That the Waste Management Service Charge be replaced with individual charges per each type of waste stream bin.**

Jacqueline Gadsby

Resource Recovery Performance Coordinator

BACKGROUND

The Commercial Waste Management Service offered by Council (comprising a 240 litre general waste bin and a 240 litre recycling bin) are provided as an elective option for commercial properties. At present if the Commercial Waste Management Service is elected, the Annual Charges outlined under Section 501 in the Statement of Revenue Policy requires a commercial premises to pay a mandatory annual Waste Management Service Charge of \$330.00.

Once a commercial property has elected to accept the Waste Management Service Charge of \$330.00, they are then able to elect to select any additional waste services to meet their needs. The additional services offered by Council are:

- Non-Domestic Waste Collection Service
- Non-Domestic Recycling Service
- Food and Garden Waste Service

This report proposes to allow commercial properties to directly select the actual waste services they require from the outset, without forcing them to receive the mandatory set of bins, being the 240 litre general waste and 240 litre recycling services.

REPORT

This report highlights the focus on promoting waste segregation across commercial premises, providing an opportunity for Council to increase diversion rates from landfill by strongly promoting the Food Organics and Garden Organics bins.

There are some businesses within the community already utilising Council's organics collection service, however there are many more that could potentially take up the service.

Currently with the inclusion of the Waste Management Service Charge outlined in the Revenue Policy, organics bins cannot be provided as a standalone service to commercial properties. This reduces Council's ability to engage commercial properties that are utilising private waste services for their general waste and recycling disposals.

The below summary outlines the commercial services yield based on service numbers for 2019/2020.

	Annual Charge	Service Numbers	Yield 2019/2020
Waste Management Service Charge	\$330.00	958	\$316,140.00
Additional Non-Domestic Waste	\$210.00	789	\$165,690.00
Additional Non-Domestic Recycling	\$130.00	229	\$29,770.00

Optional Non-Domestic Organics	\$124.00	35	\$4,340.00
Total Yield Commercial Services			\$515,940.00

By removing the Waste Management Service Charge from future Revenue Policies, it provides Council the flexibility to specifically and directly meet the segregated waste needs of the local business community by allowing them to select the waste streams bins most relevant to their business.

The potential financial impact of this proposal is estimated on the assumptions listed below:

1. All general waste services would be retained, therefore rolling the equivalent service numbers to the Non-Domestic General Waste annual charge; and
2. Any property that had multiple recycling bins would not reduce their service numbers, therefore rolling the equivalent service numbers to the Non-Domestic Recycling annual charge.
3. Any property that only had a single recycling bin may elect to cancel the service. The following scenarios have been used within the calculations:
 - a. Scenario 1 - 50% recycling services attached with the Waste Management Service Charge would be cancelled
 - b. Scenario 2 - 40% recycling services attached with the Waste Management Service Charge would be cancelled

Outlined below are examples of the financial impact this proposed change may have on revenue generated from Commercial Waste Services based on the above assumptions. This financial modelling is also based on no increase to the Non-Domestic Organics service numbers.

	Proposed Annual Charge	Service Numbers Scenario 1	Proposed Yield 2020/2021 Scenario 1	Service Numbers Scenario 2	Proposed Yield 2020/2021 - Scenario 2
Non-Domestic General Waste	\$220.00	1747	\$384,340.00	1747	\$384,340.00
Non-Domestic Recycling	\$133.00	784	\$104,272.00	872	\$115,976.00
Non-Domestic Organics	\$130.00	35	\$4,550.00	35	\$4,550.00
Total Yield Commercial Services			\$493,162.00		\$504,866.00
Reduction Yield			\$22,778.00		\$11,074.00

While there is the potential for Council to lose some income from the above proposal, two factors that could moderate this loss are:

1. There is a higher rate of retention for the recycling services attached to the Waste Management Service Charge. If the retention rate were above 70% there would be no loss in revenue; and
2. The active promotion of Food Organics and Garden Organics services to cafes, restaurants, butchers and education facilities is expected to generate additional revenue as the provision of this service would not be predicated upon a business having to firstly pay the current Waste Management Service Charge of \$330.00 for a General Waste and Recycling bin they may not require.

SUMMARY

By implementing the proposed change, Council would provide the flexibility to commercial properties to choose the waste services required for their individual business. This report is seeking to remove the Waste Management Service Charge from the 2020/2021 and future Revenue Policies.



REPORT: Neighbourhood Shopping Precinct CCTV Grant Funding to include Wellington

AUTHOR: Social Justice Coordinator
REPORT DATE: 11 March 2020
TRIM REFERENCE: ID20/199

EXECUTIVE SUMMARY

At Council's Infrastructure and Liveability Committee held Monday 9 March 2020 it was resolved that:

"That this report be deferred to the next Ordinary meeting of Council."

Council resolved at its Extraordinary Council Meeting held 28 January 2020 that a report be prepared in regard to the viability of expanding the Neighbourhood Shopping precincts CCTV grant program, to include the Wellington shopping precinct. Consultation was undertaken with Dubbo Police, coupled with information from the NSW Justice Department and a substantial audit of the current CCTV systems in Dubbo and Wellington was undertaken, in preparation for a Dubbo Neighbourhood Shopping Precinct CCTV grant program report, prepared for Council 29 October 2018.

Based on feedback and information received, the placement of public CCTV cameras in nominated Neighbourhood Shopping Precincts in Dubbo and Wellington is subject to a range of scrutinies, as well as significant up-front and ongoing costs for Council.

The Dubbo CBD and Wellington Town Centre areas are covered by the Dubbo Regional Council Public CCTV systems. An independent consultant from Liverpool in Sydney Mr Luis Catarina undertook an audit of the Wellington Town Centre camera system with a recommendation that the newly upgraded public CCTV system be designed to cover entry and exit points in the Town Centre; and provide coverage of areas of concern for the Orana Mid-Western Police District.

Due to the high cost of installation, licencing fees, ongoing running costs, maintenance and cost of replacement it is not practical for Council to have cameras covering all businesses in the areas of Dubbo CBD and Wellington Town Centre.

In October 2018 Council resolved to endorse the CCTV program that operated in Bathurst that involved shop keepers installing stand-alone cameras which covered an area in the public space adjacent to the shop front. The system was to be of a certain quality and be registered with the NSW Police CCTV Register. The shopkeeper could apply through Council for a reimbursement of \$500, through the Neighbourhood Shopping Precinct CCTV Grant Funding program to contribute to the cost of system installation.

The Neighbourhood Shopping Precinct CCTV Grant Funding program has been operating in Dubbo since March 2019 with three shopkeepers taking up the offer in the Boundary Road Precinct, at a total cost of \$1,500.

FINANCIAL IMPLICATIONS

Financial implications for implementation of CCTV systems in neighbourhood shopping centres is dependent on uptake. Since March 2019 Council has allocated \$1,500 for three businesses in the Boundary Road Precinct. The recommendation that was adopted in October 2018 was that Dubbo Regional Council allocate \$10,000 annually for the Neighbourhood Shopping Precinct CCTV Grant Funding program.

POLICY IMPLICATIONS

This report is relevant to the Dubbo Regional Council *Community Strategic Plan* theme 5 Liveability, specifically 5.6 “We are a safe and healthy community”.

RECOMMENDATION

- 1. That the report of the Social Justice Coordinator dated 29 January 2020, be noted.**
- 2. That Council expand the Neighbourhood Shopping Precinct CCTV Grant Funding program to include businesses outside of the area covered by the Council CCTV system in the recognised shopping precinct in Wellington (the Mitchell Hwy from Goolma Road to the Roundabout on the Corner of Maughan and Arthur Streets with the inclusion of Swift Street).**

Jason Yelverton
Social Justice Coordinator

BACKGROUND

Due to the high cost of installation, licencing fees, ongoing running costs, maintenance and cost of replacement, it is not practical for Council's public CCTV system to have cameras covering all businesses in the areas of Dubbo CBD and Wellington Town Centre.

In October 2018 Council resolved to endorse the CCTV program that operated in Bathurst, which involved shop keepers installing stand-alone privately owned cameras that covered an area in the public space adjacent to the respective shop front. The system was to be of a certain quality; and registered with the NSW Police CCTV Register. The shopkeeper could apply through Council for a reimbursement of \$500 via the Neighbourhood Shopping Precinct CCTV Grant Funding program, to contribute to the cost of installation of the system.

The Neighbourhood Shopping Precinct CCTV Grant Funding program has been operating in Dubbo since March 2019 with three shopkeepers taking up the offer in the Boundary Road Precinct, at a total cost of \$1,500.

REPORT

The Dubbo Neighbourhood Shopping Precinct grant fund was set up to cover recognised shopping areas not covered in the Dubbo Regional Council Public CCTV System which were not deemed by Police as priority locations. Although the CBD area in Wellington is recognised as a priority location and is covered by the existing and expanding Public CCTV System there is a preserved need to expand the area covered by CCTV cameras in the public space. Therefore, the expansion of the Dubbo Neighbourhood Shopping Precinct grant funding is best suited to meet the perceived need.

The expansion of the Dubbo Neighbourhood Shopping Precinct grant fund to include Wellington would only require small changes to the existing application and acquittal forms.

SUMMARY

The expansion of the Neighbourhood Shopping Precinct CCTV grant funding to include the Wellington Town Centre would reduce the burden on Council for the cost currently incurred with the existing public CCTV system, whilst still having cameras available for crime detection by police:

- Ongoing cost of repairs, cleaning, and maintenance of cameras.
- Upgrading of cameras and network requirements and licencing fees.
- Energy cost associated with the running of the system.
- Costs associated with linking the cameras to the current system through radio links and the systems software.

Appendices:

- 1 ➡ DRC CCTV map Wellington Provided under separate cover



REPORT: Dubbo Regional Sports Council - Playing Field Improvement Fund - Dubbo Athletics Club

AUTHOR: Recreation Coordinator
REPORT DATE: 6 March 2020
TRIM REFERENCE: ID20/166

EXECUTIVE SUMMARY

The Dubbo Regional Sports Council Playing Field Improvement Fund is administered by the Dubbo Regional Sports Council. Twenty five percent (25%) of sporting organisation fees collected by Council, are contributed to the Playing Field Improvement Fund, held in a Restricted Asset account. As at 31 December 2019 \$84,193 remains in the Playing Field Improvement Fund restricted asset.

An application for \$10,465 from the Playing Field Improvement Fund has been submitted by Dubbo Athletics Club to assist with the purchase and installation of outdoor fitness equipment and rubber soft fall for Barden Park Athletics Facility. The Dubbo Athletics Club have indicated they will contribute \$10,465 of their own funds towards the project and have received a further \$12,786 in grant funding.

The Dubbo Regional Sports Council Management Committee met on 25 February 2020, at Dubbo Regional Council where the application from Dubbo Athletics Club for the Playing Field Improvement Fund was tabled. The Dubbo Regional Sports Council Management Committee endorsed the Dubbo Athletics Club application for \$10,465.

It is recommended the Dubbo Regional Sports Council Playing Field Improvement Fund application from Dubbo Athletics Club, as endorsed by the Dubbo Regional Sports Council Management committee, be adopted by Council.

Furthermore, it is recommended Dubbo Athletics Club be notified of the outcome.

FINANCIAL IMPLICATIONS

The 9.07 Recreation Planning and Programs – Playing Field Improvement Fund will be reduced by \$10,465.

POLICY IMPLICATIONS

The Playing Field Improvement Fund and enhancements to Barden Park, are in keeping with the *Community Strategic Plan* theme 5, Liveability, 5.5 “The community has the opportunity to participate in a diverse range of lifestyle, sporting and passive recreational pursuits”; as well as 5.5.2 “Quality passive and active open space is located to maximise access and use by the community”.

RECOMMENDATION

1. That the report from Recreation Coordinator dated 6 March 2020 be noted.
2. That Dubbo Athletics Club, Dubbo Regional Sports Council Playing Field Improvement Fund application for \$10,465 be approved and the club be formally notified of the outcome of their application.

Tracey Whillock
Recreation Coordinator

BACKGROUND

The Dubbo Regional Sports Council Playing Field Improvement Fund is administered by the Dubbo Regional Sports Council. Twenty five percent (25%) of the sporting organisation fees collected by Council, are contributed to the Playing Field Improvement Fund which is held in a Restricted Asset account. As of 31 December 2019 \$84,193 remains in the Playing Field Improvement Fund restricted asset.

REPORT

Dubbo Regional Sports Council received a Playing Field Improvement Fund application from Dubbo Athletics Club.

Dubbo Athletics Club submitted the application to purchase and install outdoor fitness equipment and associated soft fall at Barden Park Athletics Facility. Currently no outdoor fitness equipment exists at the Athletics Facility and the club in consultation with their coaches identified purpose built outdoor fitness equipment would provide an additional training aid for athletes.

Dubbo Athletics Club have indicated they will contribute \$10,465 of their own funds and have received \$12,786 in grant funding.

The Dubbo Regional Sports Council Management Committee met on 25 February 2020, at Dubbo Regional Council where the application for funds through the Playing Field Improvement Fund was tabled. The Dubbo Regional Sports Council management Committee determines that the application had merit and met the criteria.

The committee endorsed the Dubbo Regional Sports Council Playing Field Improvement Fund application by Dubbo Athletics Club for \$10,465 for the purchase and installation of outdoor fitness equipment and soft fall at Barden Park.

SUMMARY

With the Dubbo Regional Sports Council Management Committee endorsing the Playing Field Improvement Fund application received from the Dubbo Athletics Club, it is recommended that the application be adopted by Council; and the club notified of the outcome.



DUBBO REGIONAL
COUNCIL

REPORT: 2020 Classic Outback Trial - Proposed Temporary Road Closures

AUTHOR: Senior Traffic Engineer
REPORT DATE: 16 March 2020
TRIM REFERENCE: ID20/211

EXECUTIVE SUMMARY

Council has received an application from the Event Director of the 2020 Classic Outback Trial seeking Council approval to temporarily close two of Council's roads to facilitate the running of competitive special stages during the Trial. The event is a competitive car rally held over some 10 days in August 2020 commencing in Parkes and finishing in Bathurst, traversing through numerous local government areas of the mid and central western districts of NSW. The Classic Outback Trial is run every two years.

A combination of roads are used for the event including public (Council and State), forestry and private roads. The competitive special stage roads are temporarily closed with all road transports traversed in accordance with the road rules and other directions as required by the Event Director. Within the Dubbo Regional Council area Shepherds Creek and Kerrs Creek roads located off the Burrendong Way, towards the southern Council boundary area, will be used for competitive stages. Both roads have been assessed as suitable to accommodate the event. The roads are physically closed and manned by event officials. The Event Director is in the process of consultation with the residents of the Shepherds and Kerrs Creek roads.

There will be approximately 50 vehicles and some 450 people participating in the event. The trial uses a GPS rally safe system, providing live monitoring of the competing cars, and has fully equipped medical intervention vehicles. A comprehensive Safety and Risk Management Plan has been developed with the event being conducted under the auspices of Motor Sport Australia formerly (Confederation of Australian Motor Sport). Approvals are also required from Police Major Events, NSW Department of Tourism, Sport and Recreation and Forestry Corporation of NSW.

The Classic Outback Trial is a highly recognised motor sport event with an eight event history of success at various state and interstate locations, with an attention to detail on event safety.

It is recommended that Council approval be granted to the Classic Outback Trial for the temporary closure of Shepherds Creek Road on Tuesday 11 August 2020 and Kerrs Creek Road on 13 August 2020, in accordance with the Event and Safety Management Plan and those conditions as imposed by Council, Police Major Events, Sport and Recreation and Forestry Corporation of NSW.

FINANCIAL IMPLICATIONS

There are no financial implications arising from this report.

POLICY IMPLICATIONS

There are no policy implications arising from this report.

RECOMMENDATION TO THE LOCAL TRAFFIC COMMITTEE

That approval be granted to the Classic Outback Trial for the temporary closure of Shepherds Creek Road on Tuesday 11 August 2020 (approx. 12.00 pm to 3.00 pm) and Kerrs Creek Road on Thursday 13 August 2020 (approx. 8.30 am to 12.00 pm) in accordance with the Event and Safety Management Plan and those conditions as imposed from Police Major Events, Sport and Recreation and Forestry Corporation of NSW and the following conditions of Council:

- a. The event organiser is to undertake consultation with all residents within Shepherds Creek and Kerrs Creek roads with documentation provided to Council on the feedback and concurrence to the road closures.
- b. The submission of an Event, Traffic and Risk Management Plan and Traffic Control Plan to Council and NSW Police prior to the event date. All traffic control measures contained in the Plan are to be in accordance with the Australian Standard (AS 1742.3) and the RMS 'Guide to Traffic Control at Worksites' and approved by an accredited person.
- c. Traffic controllers and trained course marshals are to be provided at all road closure points and other locations as identified in the Event, Traffic and Risk Management Plan with restricted access only to emergency and authorised vehicles. All traffic controllers are to be specially authorised for the event with current Roads and Maritime Services certification.
- d. The event organiser is to undertake consultation with all residents within the closed roads and provide documentation to Council of their concurrence or otherwise including ongoing notification prior to the event.
- e. The event organiser is to install a public notice a minimum of two weeks prior to the event, to all the closed roads and subsequent roads that provide access to the competitive road closures, advising of the temporary road closure.
- f. Council's Executive Manager Governance and Internal Control must sight a copy of the Public Liability Insurance Policy for a minimum amount of \$20 million on which Dubbo Regional Council and NSW Police are specifically noted to be indemnified against any action resulting from the event.
- g. The event organiser is to notify all emergency services of the event, including the nearest public hospital.
- h. The event organiser is to undertake a condition assessment of the roads prior to the event and will be responsible for any damage and subsequent rectification that may occur to the satisfaction of Council.

The event organiser is to forward a letter to Council one month prior to the event advising that conditions of approval have been complied with.

LOCAL TRAFFIC COMMITTEE CONSIDERATION

This matter was considered by the Local Traffic Committee at its meeting held on Monday, 2 March 2020. The Committee had unanimous support in the adoption of the recommendation.

RECOMMENDATION

That approval be granted to the Classic Outback Trial for the temporary closure of Shepherds Creek Road on Tuesday 11 August 2020 (approx. 12.00 pm to 3.00 pm) and Kerrs Creek Road on Thursday 13 August 2020 (approx. 8.30 am to 12.00 pm) in accordance with the Event and Safety Management Plan and those conditions as imposed from Police Major Events, Sport and Recreation and Forestry Corporation of NSW and the following conditions of Council:

- a. **The event organiser is to undertake consultation with all residents within Shepherds Creek and Kerrs Creek roads with documentation provided to Council on the feedback and concurrence to the road closures.**
- b. **The submission of an Event, Traffic and Risk Management Plan and Traffic Control Plan to Council and NSW Police prior to the event date. All traffic control measures contained in the Plan are to be in accordance with the Australian Standard (AS 1742.3) and the RMS 'Guide to Traffic Control at Worksites' and approved by an accredited person.**
- c. **Traffic controllers and trained course marshals are to be provided at all road closure points and other locations as identified in the Event, Traffic and Risk Management Plan with restricted access only to emergency and authorised vehicles. All traffic controllers are to be specially authorised for the event with current Roads and Maritime Services certification.**
- d. **The event organiser is to undertake consultation with all residents within the closed roads and provide documentation to Council of their concurrence or otherwise including ongoing notification prior to the event.**
- e. **The event organiser is to install a public notice a minimum of two weeks prior to the event, to all the closed roads and subsequent roads that provide access to the competitive road closures, advising of the temporary road closure.**
- f. **Council's Executive Manager Governance and Internal Control must sight a copy of the Public Liability Insurance Policy for a minimum amount of \$20 million on which Dubbo Regional Council and NSW Police are specifically noted to be indemnified against any action resulting from the event.**
- g. **The event organiser is to notify all emergency services of the event, including the nearest public hospital.**
- h. **The event organiser is to undertake a condition assessment of the roads prior to the event and will be responsible for any damage and subsequent rectification that may occur to the satisfaction of Council.**
- i. **The event organiser is to forward a letter to Council one month prior to the event advising that conditions of approval have been complied with.**

Dennis Valentine
Senior Traffic Engineer

REPORT

An application has been made with Council requesting approval for temporary road closures to facilitate the running of the Classic Outback Trial during August 2020. The Classic Outback Trial (COT) is a competitive car rally that will traverse several mid and central western local government areas over 10 days, commencing on Sunday 9 August 2020 in Parkes with the finish in Bathurst on 15 August 2020. There are two roads located within the Dubbo Regional Council area that will be temporarily closed for competitive special stages. In accordance with the Guidelines to Traffic Management for Special Events the trial is categorised as a Class 2 Event, requiring referral to the Local Traffic Committee and approval of Council and the NSW Police.

The COT is run every two years with 2020 being the eighth event. The COT has generally been held in Regional NSW since its inception, with the last two events being based in Alice Springs with a return to NSW in 2020. The trial traverses some 1,400 km including special stages and transports that are on private, public (Council and State) and forestry roads through local and regional communities. The COT is run during typical day light hours between 8.00 am and 5.00 pm. The trial will cater for approximately 50 competitive vehicles with some 450 participants that will be moving throughout the regions incorporating service crews and officials.

A competitive car rally comprises two components:

- 'Special Stages' where the roads are legally closed to non-event traffic and drivers race against the clock to secure the fastest time over the prescribed route; and
- 'Transport Stages' which link the special stages together. Transport Stages are held on roads open to the public where rally cars adhere to the road rules and speed limits or limitations and conditions placed on the vehicles as required by the Event Director.

The special stages are temporarily closed for a set time period and are physically closed with the presence of barrier boards and officials with advance road closed, with event notice signs erected at the start and finish of the stages. On Council roads, the organisers are required to consult with all residents affected by a road closure, and provide documented evidence including feedback as noted.

The COT is a professionally conducted, legal and Police approved motor sport that requires approvals from Local Government, Police Major Events, NSW Department of Tourism, Sport and Recreation, Forestry Corporation of NSW and land owners. The trial is being conducted under the auspices of Motor Sport Australia (formerly Confederation of Australian Motor Sport). On Wednesday 12 February 2020 the Event Director gave a presentation to all Council representatives at Blayney Shire Council. The Event Director has provided a comprehensive Event and Safety and Risk Management Plan (extracts from the Plan are attached as **Appendix 1**). A key safety component of the trial is a GPS rally safe communications system, allowing interactive communication between competing vehicles incorporating an incident warning alert system with instant and updated status of the vehicles position and situation

with Rally Control. Additionally, there are three medical intervention vehicles crewed by a rally event experienced doctor and three paramedics.

The COT will traverse the road network through the local government areas of Bathurst, Blayney, Cabonne, Dubbo, Forbes, Parkes, Lithgow and Mid-Western over the duration of the event. Within Council's area there are two competitive special stage roads proposed to be closed, Shepherds Creek Road on Tuesday 11 August 2020 (approx. 12.00 pm to 3.00 pm) and Kerrs Creek Road on Thursday 13 August 2020 (approx. 8.30 am to 12.00 pm). The transport stage, to and from the special stages, will be along open public roads where competing vehicles must comply with the road rules. The roads are located in the southern Council boundary area, with direct access off the Burrendong Way. The roads are deemed suitable for the event. The day prior to each day's rallying the roads are checked for any variations, or changes to the condition of the road that would require alterations to the competitor's road book. In the event of inclement weather and poor road conditions a road stage could be cancelled.

The COT has a very successful history and is a highly recognised motor sport event for endurance rallying that continues to attract international and national competitors. There is a very strong focus on the safety for the event for the competitors, officials and travelling public ably assisted by the rally safe system.

It is recommended that Council approval be granted to the Classic Outback Trial for the temporary closure of Shepherds Creek Road on Tuesday 11 August 2020 and Kerrs Creek Road on 13 August 2020, in accordance with the Event and Safety Management Plan and those conditions as imposed by Council, Police Major Events, Sport and Recreation and Forestry Corporation of NSW.

Appendices:

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| 1⇒ 2020 Classic Outback Trial - Request for Road Closures
(Supporting Documents) | Provided under
separate cover |
| 2⇒ Traffic Management Plan - Classic Outback Trial 2020 | Provided under
separate cover |